

United States District Court
Northern District of California

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UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA

BRIAN HOFER, et al.,
Plaintiffs,
v.
KYLE EMLEY, et al.,
Defendants.

Case No. [19-cv-02205-JSC](#)

**ORDER RE: DEFENDANT
GETAROUND, INC.’S MOTION TO
COMPEL ARBITRATION AND
DISMISS OR STAY LITIGATION;
DEFENDANTS’ MOTIONS TO
DISMISS**

Re: Dkt. Nos. 17, 43, 45, 46

Brian Hofer and Jonathan Hofer sue City of San Jose (“San Jose” or “the City”), County of Contra Costa (“the County”) and Deputy Sheriffs Kyle Emley, Brandon Gant, and William Odom (collectively, “Contra Costa Defendants”), Getaround, Inc. (“Getaround”), and Vigilant Solutions, LLC (“Vigilant”), alleging civil rights violations and state law tort claims arising out of a November 2018 traffic stop.¹ (Dkt. No. 38.)² Now before the Court are Getaround’s motion to compel arbitration and dismiss or stay litigation, (Dkt. No. 17), Contra Costa Defendants’ motion to dismiss, (Dkt. No. 43), San Jose’s motion to dismiss, (Dkt. No. 45), and Vigilant’s motion to dismiss, (Dkt. No. 46). After careful consideration of the parties’ briefing, and having had the benefit of oral argument on September 12, 2019, the Court: GRANTS Getaround’s motion to compel arbitration and STAYS this action as to Getaround; GRANTS in part and DENIES in part Contra Costa Defendants’ motion to dismiss; GRANTS San Jose’s motion to dismiss; and GRANTS Vigilant’s motion to dismiss.

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¹ All parties have consented to the jurisdiction of a magistrate judge pursuant to 28 U.S.C. § 636(c). (See Dkt. Nos. 5, 16, 23, 32, 35, and 48.)

² Record citations are to material in the Electronic Case File (“ECF”); pinpoint citations are to the ECF-generated page numbers at the top of the documents.

BACKGROUND**I. The Parties****A. Plaintiffs**

Plaintiffs Brian Hofer (“Brian”) and Jonathan Hofer (“Jonathan”) are brothers. (Dkt. No. 38 at ¶ 15.) They both reside in Oakland, California. (*Id.* at ¶¶ 2-3.) Brian is “a surveillance reform activist and Chair of the City of Oakland’s Privacy Commission.” (*Id.* at ¶ 31.)

B. Defendants

The County is a municipality that “owns, operates, manages, directs, and controls the Contra Costa County Sheriff’s Office,” which employed Deputy Sheriffs Kyle Emley, Brandon Gant, and William Odom “at all times relevant to this action.” (*Id.* at ¶ 8.) San Jose is a municipality that administers the San Jose Police Department (“SJPD”). (*Id.* at ¶ 9.) Getaround “is a car sharing platform” that facilitates car rentals between “private vehicle owners” and “other private parties.” (*Id.* at ¶ 11.) “Getaround also provides its own vehicles to the platform for rental by private parties.” (*Id.*) Vigilant manufactures an automated license plate reader (“ALPR”) used by the Contra Costa County Sheriff’s Office. (*Id.* at ¶ 10.)

II. Complaint Allegations

Brian rented a Getaround-owned car from Getaround on November 21, 2018 to travel with Jonathan “to visit family for the Thanksgiving holiday.” (*Id.* at ¶¶ 11, 15.) On November 25, 2018, Plaintiffs were returning to Oakland in the rental car when they were stopped near San Pablo, California by Contra Costa Sheriff’s Deputy Brandon Gant, who had tailed Plaintiffs “for a period of time” before turning on his overhead lights and directing Plaintiffs “over the loudspeaker to exit the freeway.” (*Id.* at ¶ 16.) Plaintiffs complied and pulled into a shopping center. (*Id.* at ¶ 17.)

Contra Costa Sheriff’s Deputies Kyle Emley and William Odom then arrived on the scene; their vehicles “surrounded” Plaintiffs’ car. (*Id.* at ¶ 18.) Deputy Gant directed the driver, Brian, to exit the vehicle, “place his hands behind his head, and walk backwards towards the sound of [Deputy] Gant’s voice.” (*Id.* at ¶ 23.) Brian noticed that Deputies Emley and Gant had their guns drawn and pointed at him. (*Id.*) Brian complied with all of Deputy Gant’s instructions. (*Id.* at ¶¶

1 20-24.) Deputy Gant handcuffed Brian and placed him in the back of Deputy Gant’s vehicle.
2 (Dkt. No. 38 at ¶¶ 24-25.) Before doing so, Deputy Gant did not check Brian’s identification or
3 ask him any questions about the rental car. (*Id.* at ¶ 24.)

4 Deputies Emley and Gant then directed Jonathan to exit Plaintiffs’ car “in a similar manner
5 as Brian.” (*Id.* at ¶ 26.) Brian noticed that the three deputies “all had their guns drawn and
6 pointed at Jonathan.” (*Id.*) “Jonathan complied with the officers’ directions, walking backwards
7 slowly and non-threateningly towards [Deputy] Emley.” (*Id.* at ¶ 27.) Deputy Emley then
8 screamed at Jonathan and pushed him to his knees. (*Id.* at ¶ 28.) Deputy Emley pointed his gun at
9 the back of Jonathan’s head and then injured Jonathan by slamming him “forward to the ground.”
10 (*Id.*) Deputy Emley handcuffed Jonathan and placed him in the back of Deputy Emley’s vehicle.
11 (*Id.* at ¶ 29.) While seated in the back of Deputy Gant’s vehicle, Brian “noticed a Vigilant screen”
12 on the vehicle’s computer. (*Id.* at ¶ 31.)

13 None of the deputies made an “attempt to identify Brian or Jonathan, or to communicate
14 any information about why they were [being detained].” (*Id.* at ¶ 30.) The deputies searched the
15 rental car, opened the trunk, and Deputy Gant “unzipped the suitcases in the trunk and examined
16 the contents of the luggage.” (*Id.* at ¶ 32.) Plaintiffs did not consent to the warrantless searches.
17 (*Id.* at ¶ 33.)

18 After searching the rental car and Plaintiffs’ luggage, Deputy Gant asked for and obtained
19 Brian’s identification, and Deputy Emley did the same regarding Jonathan’s identification. (*Id.* at
20 ¶¶ 34-35.) Deputy Gant “presumably called dispatch” to check Brian’s identification, and then
21 Deputy Gant stated to Brian that “the ALPR registered the car’s license plate as a ‘hit’ against a
22 stolen vehicle ‘hot list.’” (*Id.* at ¶¶ 34, 36.) “Brian explained that he had rented the car from
23 Getaround, which presumably would not have rented him a stolen vehicle.” (*Id.* at ¶ 37.) Deputy
24 Gant asked Brian for the rental agreement, and Brian explained “that he booked the rental through
25 an application on his smartphone, which was still in the [rental car].” (*Id.*) Deputy Gant retrieved
26 Brian’s phone and “demand[ed] the passcode.” (*Id.* at ¶ 38.) Brian initially refused to provide the
27 code and asked instead “to enter it himself.” (*Id.*) Deputy Gant denied Brian’s request and told
28 Brian that he “had ‘no choice’” but to give Deputy Gant the code. (*Id.*) Brian “reluctantly”

1 complied. (Dkt. No. 38 at ¶ 38.) “Neither [Deputy] Gant nor the other officers on the scene had a
2 warrant to search Brian’s phone.” (*Id.* at ¶ 39.) Further, none of the Deputies intervened “to stop
3 the other officers’ excessive use of force or illegal searches.” (*Id.* at ¶ 47.)

4 Brian directed Deputy Gant to the Getaround application, which “showed an active car
5 rental.” (*Id.* at ¶ 40.) Deputy Gant took Brian’s unlocked phone and “talk[ed] to the other
6 officers” before calling Getaround. (*Id.* at ¶¶ 40-41.) “Getaround confirmed to [Deputy] Gant that
7 Brian had rented the car as he claimed.” (*Id.* at ¶ 41.)

8 Deputies Gant and Emley then removed Brian and Jonathan from the deputies’ respective
9 vehicles and “took off [Plaintiffs’] handcuffs.” (*Id.* at ¶ 42.) Deputy Gant did not allow Plaintiffs
10 to leave the scene, however, because “he was waiting on his supervisor, Doe 1, to bring some
11 paperwork.” (*Id.* at ¶ 44.) Deputy Gant’s supervisor asked Brian to sign a form “acknowledging
12 that he had been detained for longer than 15 minutes.” (*Id.* at ¶ 45.) The supervisor did not
13 present a similar form to Jonathan. (*Id.*) Plaintiffs left the scene “and returned the vehicle to the
14 Getaround lot in Oakland.” (*Id.* at ¶ 48.) Thereafter, Plaintiffs “timely and properly filed
15 government code claims against the County and San Jose pursuant to California Government Code
16 § 910 *et seq.*” (*Id.* at ¶ 49.)

17 **III. The Stolen Vehicle Report**

18 On October 20, 2018, prior to Brian Hofer’s rental, the subject rental car was reported as
19 stolen. (*Id.* at ¶ 54.) SJPD put the rental car “on a list of stolen vehicles, such that an alert was
20 apparently sen[t] to police agencies and APLR vendors like Vigilant.” (*Id.*) The rental car was
21 subsequently recovered and SJPD “apparently received some information provided on behalf of
22 Getaround³ by text and telephone from someone requesting an incident report number that the car
23

24 ³ Plaintiffs allege that after the rental car was recovered “and placed back into [Getaround’s]
25 platform to be rented again, Getaround failed to notify [SJPD] of the recovery, or failed to notify
26 the department in such a way that was likely to cause the department to accurately document that
27 [the rental car] was not stolen.” (Dkt. No. 38 at ¶ 57.) Plaintiffs also allege, “in the alternative” to
28 the allegations against Getaround regarding its failure to adequately notify SJPD, that SJPD
“reported that the car Brian rented was actually not stolen or had been recovered in a manner that
notified Vigilant that the car should not be on its stolen vehicle list.” (*Id.* at ¶ 62.) Such
alternative allegations are permissible at this stage. *PAE Gov’t Servs., Inc. v. MPRI, Inc.*, 514 F.3d
856, 859 (9th Cir. 2007) (“[W]e allow pleadings in the alternative—even if the alternatives are
mutually exclusive.”). The amended complaint asserts that the “alternative” allegations are

1 was either not, in fact, stolen or had been returned.” (Dkt. No. 38 at ¶ 55.) Despite being notified
 2 that the car was not stolen or had been recovered, SJPD “failed to remove the car from the list of
 3 stolen vehicles,” or alternatively, “Vigilant failed to update its list of stolen vehicles,” and the car
 4 “remained in Vigilant’s database until at least November 25, 2018, when Brian and Jonathan were
 5 pulled over.” (*Id.* at ¶¶ 56, 63.)

6 **IV. Procedural History**

7 Plaintiffs filed their original complaint on April 24, 2019, bringing six causes of action
 8 against the same Defendants noted above arising out of the November 2018 traffic stop. (*See*
 9 *generally* Dkt. No. 1.) Plaintiffs then filed an amended complaint on July 22, 2019, bringing the
 10 following seven claims: (1) 42 U.S.C. § 1983 for violation of the Fourth Amendment (against the
 11 County); (2) 42 U.S.C. § 1983 for violation of the Fourth Amendment (against Deputies Emley,
 12 Gant, and Odom, and Doe 1); (3) violation of California’s Bane Act, California Civil Code § 52.1,
 13 (against Contra Costa Defendants and Doe 1); (4) assault and battery (against Contra Costa
 14 Defendants); (5) false imprisonment (against Contra Costa Defendants); (6) intentional infliction
 15 of emotional distress (against Contra Costa Defendants); and (7) negligence (against Contra Costa
 16 Defendants, San Jose, Vigilant, Getaround, and Does 2-50). (Dkt. No. 38.)

17 Getaround filed the instant motion to compel arbitration on July 10, 2019. (Dkt. No. 17.)
 18 The motion is fully briefed, (*see* Dkt. Nos. 42 & 51). On August 5, 2019, Contra Costa
 19 Defendants, San Jose, and Vigilant filed their respective motions to dismiss the amended
 20 complaint. (*See* Dkt. Nos. 43, 45, 46.) The motions are fully briefed, (*see* Dkt. Nos. 54-58, 60),
 21 and the Court heard oral argument on all motions on September 12, 2019.

22 **MOTION TO COMPEL ARBITRATION**

23 Getaround moves to compel arbitration of Plaintiffs’ negligence claim pursuant to the
 24 mandatory arbitration provision contained in Getaround’s Terms of Service (the “Agreement”)

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 27 “consistent with ¶ 50” of the amended complaint, which alleges that “[c]ommunications and
 28 reporting among Defendants” regarding the rental car “are within the exclusive control of . . .
 Defendants,” and “[a]lthough some . . . Defendants have provided [Plaintiffs] limited
 information,” Plaintiffs cannot determine the “accuracy or completeness of that information at this
 time.” (Dkt. No. 38 at ¶¶ 50, 62.)

1 requiring “the use of arbitration on an individual basis to resolve disputes.” (Dkt. No. 22-4, Ex. B
2 at 12, 29-30.) The arbitration provision states, in its entirety:

3 READ THIS SECTION CAREFULLY BECAUSE IT REQUIRES
4 THE PARTIES TO ARBITRATE THEIR DISPUTES AND LIMITS
5 THE MANNER IN WHICH YOU CAN SEEK RELIEF FROM
6 COMPANY. For any dispute with Company, you agree to first
7 contact us at [email] and attempt to resolve the dispute with us
8 informally. In the unlikely event that Getaround has not been able to
9 resolve a dispute it has with you after attempting to do so informally,
10 *we each agree to resolve any claim, dispute, or controversy*
11 *(excluding any Getaround claims for injunctive or other equitable*
12 *relief) arising out of or in connection with or relating to this*
13 *Agreement, or the breach or alleged breach thereof (collectively,*
14 *“Claims”), by binding arbitration by the American Arbitration*
15 *Association (“AAA”) in City and County of San Francisco,*
16 *California under the commercial rules then in effect for the AAA,*
17 *except as provided herein.* The award rendered by the arbitrator shall
18 include costs of arbitration, reasonable attorneys’ fees and reasonable
19 costs for expert and other witnesses, and any judgment on the award
20 rendered by the arbitrator may be entered in any court of competent
21 jurisdiction. Nothing in this Section shall be deemed as preventing
22 Getaround from seeking injunctive or other equitable relief from the
23 courts as necessary to protect any of Getaround’s proprietary
24 interests.

15 (*Id.* at 30 (emphasis added).) The Agreement further provides that “any arbitration conducted
16 pursuant to the terms of [the Agreement] shall be governed by the Federal Arbitration Act (9
17 U.S.C. §§ 1-16).” (*Id.* at 29.)

18 **I. Legal Standard**

19 The Federal Arbitration Act (“FAA”) provides that arbitration agreements “shall be valid,
20 irrevocable, and enforceable, save upon such grounds as exist at law or in equity for revocation of
21 any contract.” 9 U.S.C. § 2. Under the FAA, “arbitration agreements [are] on an equal footing
22 with other contracts,” and therefore courts must “enforce them according to their terms.” *Rent-A-*
23 *Center, West, Inc. v. Jackson*, 561 U.S. 63, 67 (2010) (internal citations omitted). A party may
24 petition a court to compel “arbitration [to] proceed in the manner provided for in such agreement.”
25 9 U.S.C. § 4.

26 The United States Supreme Court recognizes a “liberal policy favoring arbitration
27 agreements.” *AT&T Mobility LLC v. Concepcion*, 563 U.S. 333, 339 (2011); *see also Moses H.*
28 *Cone Mem’l Hosp. v. Mercury Const. Corp.*, 460 U.S. 1, 24-25 (1983) (noting that “as a matter of

1 federal law, any doubts concerning the scope of arbitrable issues should be resolved in favor of
 2 arbitration”). Thus, courts must direct parties to proceed to arbitration should it determine: (1) that
 3 a valid arbitration agreement exists; and (2) that “the agreement encompasses the dispute at issue.”
 4 *Kilgore v. KeyBank Nat’l Ass’n*, 718 F.3d 1052, 1058 (9th Cir. 2013); *see also Chiron Corp. v.*
 5 *Ortho Diagnostic Sys., Inc.*, 207 F.3d 1126, 1130 (9th Cir. 2000) (noting that “[i]f the response is
 6 affirmative on both counts, then the [FAA] requires the court to enforce the arbitration agreement
 7 in accordance with its terms”). However, the liberal federal policy favoring arbitration does not
 8 apply to the question of “whether a particular *party* is bound by the arbitration agreement.”
 9 *Rajagopalan v. Noteworld, LLC*, 718 F.3d 844, 847 (9th Cir. 2013) (internal quotation marks and
 10 citation omitted); *see also AT&T Techs., Inc. v. Commc’ns Workers of Am.*, 475 U.S. 643, 648
 11 (1986) (“[A]rbitration is a matter of contract and a party cannot be required to submit to arbitration
 12 any dispute which he has not agreed so to submit.”) (internal quotation marks and citation
 13 omitted).

14 **II. Discussion**

15 As the party seeking to compel arbitration, Getaround has the initial burden of
 16 demonstrating that a valid agreement exists to arbitrate the claims at issue. *See Bridge Fund*
 17 *Capital Corp. v. Fastbucks Franchise Corp.*, 622 F.3d 996, 1005 (9th Cir. 2010) (noting that the
 18 party seeking to compel arbitration “bears the burden of proving the existence of a valid
 19 arbitration agreement by the preponderance of the evidence”) (internal quotation marks and
 20 citation omitted). The party opposing arbitration then “bears the burden of proving by a
 21 preponderance of the evidence any defense” to enforcing the agreement. *Serafin v. Balco Props.*
 22 *Ltd., LLC*, 235 Cal. App. 4th 165, 172-73 (2015). Getaround has met its burden, and Plaintiffs fail
 23 to show that the Agreement is otherwise unenforceable as to either Plaintiff.

24 **A. Existence of a Valid Agreement that Covers the Dispute at Issue**

25 Courts must apply state contract law in determining whether a valid agreement to arbitrate
 26 exists. *Arthur Andersen LLP v. Carlisle*, 556 U.S. 624, 630-31 (2009); *see also Ingle v. Circuit*
 27 *City Stores, Inc.*, 328 F.3d 1165, 1170 (9th Cir. 2003) (“To evaluate the validity of an arbitration
 28 agreement, federal courts should apply ordinary state-law principles that govern the formation of

contracts.”). Here, the Agreement is governed by California law. (*See* Dkt. No. 22-4, Ex. B at 29 (providing that the “Agreement shall be governed by the internal substantive laws of the State of California”).) Plaintiffs do not dispute that Brian Hofer accepted the Agreement, nor do they dispute the existence of the Agreement’s arbitration provision.⁴ (*See* Dkt. No. 42 at 3 (“Brian had contracted to use Defendant Getaround’s car rental service, accepting the company’s Terms of Service . . . on July 12, 2018.”).) The arbitration provision’s coverage for “any claim . . . arising out of or in connection with or relating to this Agreement” includes Plaintiffs’ negligence claim against Getaround. (*See* Dkt. No. 38 at ¶ 92 (alleging that “Getaround breached its duty to update the San Jose police department that the car [Getaround] rented to Brian and Jonathan was not stolen or had been returned”).) Getaround has satisfied its burden of demonstrating the existence of a valid agreement to arbitrate the claim at issue, at least as to the signatory—Brian Hofer.

Plaintiffs oppose Getaround’s motion to compel arbitration on the grounds that: (1) Jonathan Hofer cannot be compelled to arbitrate because he is not a party to the Agreement; (2) California Civil Code § 1281.2(c) applies and gives the Court discretion to not enforce the arbitration provision because Plaintiffs’ negligence allegations against all defendants are interrelated creating a possibility of conflicting rulings on common issues of law or fact; and (3) the FAA does not preempt application of Section 1281.2(c) because the Agreement “is not ‘a contract evidencing a transaction involving commerce’ within the meaning of the FAA.” (Dkt. No. 42 at 3-6.)

The Court addresses each argument in turn.

1. The Arbitration Provision Applies to Nonsignatory Jonathan Hofer

As previously discussed, courts must look to “principles of state contract law” to determine

⁴ Getaround submits the declaration of Garrett Kadillak, “Software Engineer of Renter Experience at Getaround,” who attests that Brian Hofer initially accepted the Agreement on March 19, 2017 when he created his Getaround user account, and was most recently prompted to accept the Agreement again on July 12, 2018. (Dkt. No. 22-4 at ¶¶ 4-5 (citing sealed exhibit at 22-3, Ex. A (“true and correct copy of Brian’s account information stored in [Getaround’s operations support system]”)).) Brian Hofer’s declaration in support of Plaintiffs’ opposition to Getaround’s motion to compel attests: “I do not recall accepting Getaround’s Terms of Service but at this time cannot dispute that I did so. If I did agree to Getaround’s Terms of Service, I certainly did not negotiate those terms with Getaround in any way.” (Dkt. No. 42-1 at ¶ 3.) Plaintiffs do not, however, raise any defense of unconscionability in opposition to the instant motion.

1 whether a party has agreed to arbitrate. *See Carlisle*, 556 U.S. at 630 (noting that “principles of
2 state contract law regarding the scope of agreements (including the question of who is bound by
3 them)” apply in cases governed by the FAA); *see also Knutson v. Sirius XM Radio, Inc.*, 771 F.3d
4 559, 565 (9th Cir. 2014) (“State contract law controls whether parties agreed to arbitrate.”). Here,
5 it is undisputed that Jonathan Hofer is not party to the Agreement and generally “a nonsignatory is
6 not bound by an arbitration clause.” *Comer v. Micor, Inc.*, 436 F.3d 1098, 1103-04 (9th Cir.
7 2006). Nonetheless, “traditional principles of state law allow a contract to be enforced by or
8 against nonparties to the contract through assumption, piercing the corporate veil, alter ego,
9 incorporation by reference, third-party beneficiary theories, waiver[,] and estoppel.” *Carlisle*, 556
10 U.S. at 631.

11 The doctrine of equitable estoppel “precludes a party from claiming the benefits of a
12 contract while simultaneously attempting to avoid the burdens the contract imposes.” *Comer*, 436
13 F.3d at 1101 (internal quotation marks and citation omitted); *see also Nguyen v. Barnes & Noble*
14 *Inc.*, 763 F.3d 1171, 1179 (9th Cir. 2014) (discussing the “doctrine of direct benefits estoppel” and
15 noting that “Federal courts recognize that the obligation to arbitrate under the FAA does not attach
16 only to one who has personally signed the arbitration”). As the California Court of Appeal has
17 explained:

18 The California cases binding nonsignatories to arbitrate their claims
19 fall into two categories. In some cases, a nonsignatory was required
20 to arbitrate a claim because a benefit was conferred on the
21 nonsignatory as a result of the contract, making the nonsignatory a
22 third party beneficiary of the arbitration agreement. In other cases,
the nonsignatory was bound to arbitrate the dispute because a
preexisting relationship existed between the nonsignatory and one of
the parties to the arbitration agreement, making it equitable to compel
the nonsignatory to also be bound to arbitrate his or her claim.

23 *Cty. of Contra Costa v. Kaiser Found. Health Plan, Inc.*, 47 Cal. App. 4th 237, 242 (1996).

24 Getaround asserts that the Agreement’s arbitration provision applies to Jonathan Hofer
25 under a theory of direct benefits estoppel because he was a passenger in the rental car and as such,
26 “received direct and substantial benefits from [Brian Hofer’s] rental . . . through the Getaround
27 application” and Brian Hofer’s required consent to the Agreement’s terms. (Dkt. No. 51 at 9.)
28 The parties cite no California case with similar facts (i.e., a nonsignatory passenger of a rental car

1 asserting the same claim as the signatory driver against the signatory rental car company), and the
2 Court’s research reveals none. That said, the Court agrees that the doctrine of direct benefits
3 estoppel applies and compels Jonathan Hofer to arbitrate his negligence claim against Getaround.

4 The complaint suggests that Jonathan Hofer was an active participant in renting the car,
5 and at the very least aware that his brother rented the car from Getaround. (*See* Dkt. No. 38 at ¶
6 15 (“Brian rented a car from Getaround so that he and his brother Jonathan could travel north to
7 visit family for the Thanksgiving holiday. *They* rented the car without incident.”) (emphasis
8 added).) Taking those allegations as true, Jonathan Hofer knowingly received a direct benefit as a
9 result of the Agreement—the ability to travel as a passenger in a rental car to visit family for
10 Thanksgiving. The benefit conferred on Jonathan is the exact benefit conferred on the signatory,
11 Brian Hofer; indeed, the ability to travel in a rental car is the *only* benefit conferred by the
12 Agreement. Thus, Jonathan Hofer as a nonsignatory knowingly received benefits flowing directly
13 from the Agreement. *See NORCAL Mut. Ins. Co. v. Newton*, 84 Cal. App. 4th 64, 81-82 (2000)
14 (holding that nonsignatory was equitably estopped from avoiding arbitration where she sought and
15 derived a direct benefit from the agreement).

16 Further, Plaintiffs bring a negligence claim against Getaround based on the same facts and
17 allege a breach of duty that Getaround owed to *both* Plaintiffs pursuant to the Agreement. (*See*
18 Dkt. No. 38 at ¶ 60 (alleging that Getaround “breached its duty to *renters of its vehicles and their*
19 *passengers* to update information it provides to police agencies regarding the status of its vehicles
20 that were reported stolen”) (emphasis added); *see also id.* at ¶ 92 (“Getaround breached its duty to
21 update the San Jose police department that *the car it rented to Brian and Jonathan* was not stolen
22 or had been returned.”) (emphasis added).) There are no allegations that Getaround owed either
23 Plaintiff a duty absent “the car it rented to Brian and Jonathan.” By alleging negligence based on
24 the same duty Getaround owed to Brian as the signatory to the Agreement, Jonathan Hofer as a
25 nonsignatory seeks to rely upon the Agreement to prosecute his action against Getaround, “but
26 disavow the applicability of the arbitration provision.” *See NORCAL*, 84 Cal. App. 4th at 82.
27 Such conduct is impermissible under the doctrine of equitable estoppel. *See id.* (“No person can
28 be permitted to adopt that part of an entire transaction which is beneficial to him/her, and then

1 reject its burdens.”) (internal quotation marks and citation omitted).

2 In sum, because Jonathan Hofer knowingly received a direct benefit from the Agreement
3 and seeks to exploit the benefits of the Agreement by alleging breach of a duty that arose from that
4 Agreement, the doctrine of direct benefits estoppel applies. *See NORCAL*, 84 Cal. App. 4th at 81-
5 82.⁵

6 The calculus might be different if Jonathan Hofer was a passive bystander injured as a
7 result of Getaround’s negligence and had no connection to Brian or Getaround and no knowledge
8 of the contractual relationship between the two that gave rise to the direct benefit Jonathan
9 received. *See Brown v. Comcast Corp.*, ED CV 16-00264-AB (SPx), 2016 WL 9109112, at * 7
10 (C.D. Cal. Aug. 12, 2016) (finding that nonsignatory “was a passive participant” to the agreement
11 and could not be compelled to arbitrate because “[t]here is nothing in the record to suggest that
12 [p]laintiff knew about or inquired into the agreement between [d]efendant and [signatory]” and
13 thus plaintiff “could not have knowingly exploited the agreement when he was not even aware
14 there was an agreement in the first place”). That is not the case here, however. The allegations
15 instead support a finding that Jonathan Hofer was at least aware that his brother Brian rented the
16 car so that *both* Plaintiffs could travel to visit family; thus, Jonathan Hofer was not an entirely
17 passive participant to the Agreement and he knowingly received the only direct benefit flowing
18 from the Agreement.

19 For similar reasons, Plaintiffs’ reliance on *Comer* fails to persuade. The plaintiff in *Comer*
20 participated in “ERISA plans operated by [defendant] Micor, Inc.” 436 F.3d at 1099. The
21 defendant trustees of the plans retained defendant Smith Barney “to provide investment advice”
22 regarding the plans. *Id.* at 1099-1100. In doing so, the trustees and Smith Barney entered into
23 “investment management agreements” that contained arbitration provisions requiring that “all
24 claims or controversies’ between the trustees and Smith Barney ‘concerning or arising from’ any
25

26 ⁵ Although not addressed by the parties, the Court notes that the relationship between Jonathan
27 Hofer and Brian Hofer further supports application of the doctrine of equitable estoppel in this
28 case. *See Cty. of Contra Costa*, 47 Cal. App. 4th at 242 (noting the category of California cases in
which a “nonsignatory was bound to arbitrate the dispute because a preexisting relationship
existed between the nonsignatory and one of the parties to the arbitration agreement”);
see also NORCAL, 84 Cal. App. 4th at 76 (same).

1 of the trustees' accounts managed by Smith Barney must be submitted to binding arbitration." *Id.*
 2 at 1100. The plaintiff sued Smith Barney under ERISA for breach of fiduciary duty, and the
 3 district court denied Smith Barney's petition to compel arbitration. *Id.*

4 On appeal, Smith Barney argued that the plaintiff was "bound by the arbitration clauses" in
 5 part and as relevant here "as a matter of equitable estoppel." *Id.* at 1101. The Ninth Circuit
 6 rejected that argument and affirmed the district court's ruling. In doing so, the court noted that the
 7 "insurmountable hurdle for Smith Barney" was the lack of evidence that the plaintiff "knowingly
 8 exploit[ed] the agreement[s] containing the arbitration clause[s] despite never having signed the
 9 agreement[s]." *Id.* at 1102 (internal quotation marks and citation omitted) (alterations in original).

10 The court explained:

11 Prior to his suit, Comer was simply a participant in trusts managed by
 12 others for his benefit. He did not seek to enforce the terms of the
 13 management agreements, nor otherwise to take advantage of them.
 Nor did he do so by bringing this lawsuit, which he bases entirely on
 ERISA, and not on the investment management agreements.

14 *Id.* Thus, the court concluded that "Smith Barney's attempt to shoehorn Comer's status as a
 15 passive participant in the plans into his knowing[] exploit[ation] of the investment management
 16 agreements fails." *Id.* (internal quotation marks omitted) (alterations in original).

17 Unlike the plaintiff in *Comer*, however, Jonathan Hofer was not merely a "passive
 18 participant" to the agreement at issue. (*See* Dkt. No. 38 at ¶ 15 ("Brian rented a car from
 19 Getaround so that he and his brother Jonathan could travel north to visit family for the
 20 Thanksgiving holiday. *They* rented the car without incident.") (emphasis added).) Taking those
 21 allegations as true, Jonathan Hofer had knowledge of the Agreement before receiving the benefit
 22 that flowed directly from that Agreement. There are no similar facts in *Comer*. *See* 278 F. Supp.
 23 2d 1030, 1032 (N.D. Cal. 2003) (noting that plaintiff was a participant in the ERISA plans under
 24 which he sued from 1994 to 2003 and the trustees for those plans entered into the agreements with
 25 Smith Barney containing the arbitration provisions in 1999). Also unlike the plaintiff in *Comer*,
 26 Jonathan Hofer seeks to knowingly exploit the benefits of the Agreement by alleging that
 27 Getaround breached a duty that arose, at least in part, from the Agreement. (*See* Dkt. No. 38 at ¶
 28 92 (alleging negligence because "Getaround breached its duty to update the San Jose police

1 department that *the car it rented to Brian and Jonathan* was not stolen or had been returned”)
 2 (emphasis added).) Conversely, the plaintiff’s suit in *Comer* was “base[d] entirely on [a fiduciary
 3 duty owed under] ERISA, and not on the investment management agreements” containing the
 4 arbitration provisions. *See* 436 F.3d at 1102.

5 Accordingly, the Court concludes that the Agreement’s arbitration provision applies to
 6 Jonathan Hofer’s negligence claim against Getaround.

7 2. California Civil Code Section 1281.2(c) Does Not Apply

8 California Civil Code Section 1281.2(c) provides that a court shall grant a petition to
 9 compel arbitration unless, among other things, it determines that:

10 A party to the arbitration agreement is also a party to a pending court
 11 action or special proceeding with a third party, arising out of the same
 12 transaction or series of related transactions and there is a possibility
 of conflicting rulings on a common issue of law or fact.

13 Cal. Code Civ. Proc. § 1281.2(c).⁶ “Section 1281.2(c) addresses the peculiar situation that arises
 14 when a controversy also affects claims by or against other parties not bound by the arbitration
 15 agreement,” and “giv[es] the court discretion not to enforce the arbitration agreement under such
 16 circumstances.” *Mount Diablo Med. Ctr. v. Health Net of California, Inc.*, 101 Cal. App. 4th 711,
 17 726 (2002). Plaintiffs assert that if their negligence claim against Getaround is compelled to
 18 arbitration but the negligence claim against San Jose is not, there is a possibility of conflicting
 19 rulings from the arbitrator and the Court on a common issue of law or fact because the claim
 20 against San Jose involves allegations arising out of the same transaction or series of related
 21 transactions as the claim against Getaround,. Plaintiffs thus urge the Court to exercise its
 22 discretion under Section 1281.2(c) to *not* compel Plaintiffs to arbitrate their claims against
 23 Getaround.

24
 25 _____
 26 ⁶ Section 1281.2(d) further provides that if Section 1281.2(c) applies: “the court (1) may refuse to
 27 enforce the arbitration agreement and may order intervention or joinder of all parties in a single
 28 action or special proceeding; (2) may order intervention or joinder as to all or only certain issues;
 (3) may order arbitration among the parties who have agreed to arbitration and stay the pending
 court action or special proceeding pending the outcome of the arbitration proceeding; or (4) may
 stay arbitration pending the outcome of the court action or special proceeding.” Cal. Code Civ.
 Proc. § 1281.2(d).

1 The FAA does not permit a court to decline to enforce a valid arbitration provision, even if
2 some claims arising from the same transaction or occurrence cannot be compelled to arbitration. 9
3 U.S.C. § 4. Under such circumstances the FAA “requires piecemeal resolution when necessary to
4 give effect to an arbitration agreement.” *Moses H. Cone*, 460 U.S. at 20 (emphasis removed).
5 “Nevertheless, parties may agree that the FAA will not govern their arbitration even if the contract
6 involves interstate commerce.” *Mastick v. TD Ameritrade, Inc.*, 209 Cal. App. 4th 1258, 1263
7 (2012). “Parties may agree to state law rules for arbitration even if such rules are inconsistent with
8 those set forth in the [FAA].” *Id.* (citing *Volt Info. Servs., Inc. v. Bd. of Trs. of Leland Stanford*
9 *Jr. Univ.*, 489 U.S. 468, 479 (1989) (noting that parties may “specify by contract the rules under
10 which the arbitration will be conducted”). Parties must, however, “clearly evidence their intent to
11 be bound by such rules.” *Sovak v. Chugai Pharmaceutical Co.*, 280 F.3d 1266, 1269 (9th Cir.
12 2002) (citing *Mastrobuono v. Shearson Lehman Hutton, Inc.*, 514 U.S. 52, 61-62 (1995)); *see also*
13 *Cape Flattery Ltd. v. Titan Maritime*, 647 F.3d 914, 921 (9th Cir. 2011) (instructing that “courts
14 should apply federal arbitrability law absent ‘clear and unmistakable evidence’ that the parties
15 agreed to apply non-federal arbitrability law”). Thus, if Plaintiffs and Getaround agreed that
16 California law controls the arbitration, then California Civil Code section 1281.2(c) applies and
17 this Court has discretion to decline to compel Plaintiffs to arbitrate their claims against Getaround.

18 Plaintiffs insist that the Agreement’s Governing Law provision supplies the unmistakable
19 evidence that the parties intended for California law to supplant the FAA. The provision states:

20 This Agreement shall be governed by the internal substantive laws of
21 the State of California, without respect to its conflicts of laws
22 principles. Notwithstanding the preceding sentences with respect to
23 the substantive law, any arbitration conducted pursuant to the terms
of [this Agreement] shall be governed by the Federal Arbitration Act
(9 U.S.C. §§ 1-16).

24 (Dkt. No. 22-4, Ex. B at 29.) The Court disagrees that this provision evinces an intent to supplant
25 the FAA. Both federal and state caselaw support application of the FAA over section 1281.2(c)
26 because the choice of California substantive law without deference to California’s conflicts of
27 laws principles does not demonstrate the parties’ intent to apply California rules governing
28 arbitration instead of the FAA.

1 In *Wolsey Ltd. v. Foodmaker, Inc.*, the Ninth Circuit addressed application of Section
2 1281.2(c) in similar circumstances and expressly rejected the same argument set forth by
3 Plaintiffs; specifically, that Section 1281.2(c) supplants the FAA based only on a “general choice-
4 of-law clause” stating that the contract “shall be interpreted and construed under the laws of the
5 State of California.” See *Wolsey Ltd. v. Foodmaker, Inc.*, 144 F.3d 1205, 1209-13 (9th Cir. 1998)
6 (holding that “the district court erred in applying . . . § 1281.2(c) to deny [defendant’s] motion to
7 compel arbitration” pursuant to the FAA because “general choice-of-law clauses do not
8 incorporate state rules that govern the allocation of authority between courts and arbitrators”)
9 (citing *Mastrobuono*, 514 U.S. at 63-64 (holding that a general choice-of-law provision does not
10 override the default application of the FAA)); see also *Chiron*, 207 F.3d at 1131 (rejecting
11 argument that general choice-of-law provision incorporated state law rules for arbitration) (citing
12 *Wolsey and Mastrobuono*); *Sovak*, 280 F.3d at 1270 (noting that “a general choice-of-law clause
13 within an arbitration provision does not trump the presumption that the FAA supplies the rules for
14 arbitration,” and interpreting such a clause “as simply supplying state substantive, decisional law,
15 and not state law rules for arbitration”).

16 District courts in this circuit have relied on *Wolsey* in concluding that a general choice-of-
17 law provision does not incorporate California procedural rules governing arbitration and
18 specifically, Section 1281.2(c). See e.g., *Diamond Foods, Inc. v. Hottrix, LLC*, No. 14-cv-03162-
19 BLF, 2018 WL 3008562, at *6 (N.D. Cal. June 15, 2018) (finding *Wolsey* “directly on point with
20 respect to the applicability of [Section] 1281.2(c)"); *Golden v. O’Melveny & Meyers LLP*, No. CV
21 14-8725 CAS, 2016 WL 4168853, at *13 (C.D. Cal. Aug. 3, 2016) (same); *Bitstamp Ltd. v. Ripple*
22 *Labs Inc.*, No. 15-cv-01503-WHO, 2015 WL 4692418, at *3 (N.D. Cal. Aug. 6, 2015) (“A
23 boilerplate choice-of-law clause does not overcome the presumption that federal arbitration law
24 applies”); *BioMagic, Inc. v. Dutch Bros. Enters., LLC*, 729 F. Supp. 2d 1140, 1146 (C.D. Cal.
25 2010) (citing *Wolsey* and *Mastrobuono* and holding that “a general choice of law clause, without
26 more, does not show that the parties intended to incorporate state procedural rules on arbitration”).
27 Based on the plain terms of the Agreement and the federal caselaw on this issue, the Agreement’s
28 choice-of-law provision does not evince an intent to incorporate California rules governing

1 arbitration such that Section 1281.2(c) supplants application of the FAA.

2 Plaintiffs' citation to *Volt Info. Servs., Inc. v. Bd. of Trs. of Leland Stanford Jr. Univ.*, 489
3 U.S. 468 (1989) does not counsel a different result. In *Volt*, the United States Supreme Court
4 reviewed a California Court of Appeal decision in which the appellate court held that Section
5 1281.2(c) applied to stay arbitration based on a choice-of-law provision in the parties' agreement
6 "specifying that their contract would be governed by 'the law of the place where the project is
7 located,'" which was California. 489 U.S. at 471-72. The appellate court found that the choice-
8 of-law provision evinced the parties' agreement to "incorporate[] the California rules of
9 arbitration, including § 1281.2(c), into their arbitration agreement" and concluded that the FAA
10 did not preempt application of Section 1281.2(c). *Id.* at 472.

11 The *Volt* Court affirmed the appellate court's ruling but in doing so did *not* rule on whether
12 the contract's choice-of-law clause in fact incorporated California law governing arbitrations. *See*
13 *id.* at 474 ("[T]he interpretation of private contracts is ordinarily a question of state law, which this
14 Court does not sit to review."); *see also Mastrobuono*, 514 U.S. at 60 n.4 ("In *Volt* . . . we did not
15 interpret the contract de novo. Instead, we deferred to the California court's construction of its
16 own state law."). In other words, *Volt* did not address whether "the choice-of-law clause . . .
17 mean[t] that the parties had incorporated the California rules of arbitration into their arbitration
18 agreement." *See Volt*, 489 U.S. at 474; *see also Chiron*, 207 F.3d at 1131 ("In *Volt*, the Court
19 declined to review the merits of the state court's determination that the parties' choice-of-law
20 provision was intended to encompass both the state's substantive law as well as its rules of
21 arbitration."). Because *Volt* did not address the issue presented here, it is of no help to Plaintiffs.
22 This Court is instead "bound by *Mastrobuono*, not by *Volt*" in determining whether the
23 Agreement's general choice-of-law provision incorporates state law rules of arbitration. *See*
24 *Wolsey*, 144 F.3d at 1213. It does not.

25 The seminal California state court decision finding that Section 1281.2(c) applies and
26 supplants the FAA also supports application of the FAA in this case. In *Mount Diablo Med. Ctr.*
27 *v. Health Net of California, Inc.*, the defendant appealed the trial court's denial of its motion to
28 compel arbitration, arguing that the agreement's general choice-of-law provision did not evince

1 the parties' intent to arbitrate subject to the California Code of Civil Procedure. 101 Cal. App. 4th
2 at 714. The California Court of Appeal affirmed the trial court's decision, and in doing so
3 distinguished cases where an agreement's choice-of-law provision stated only that the agreement
4 "shall be governed by [state] law" with those like *Mount Diablo* where the agreement contained an
5 "explicit reference to enforcement [that] reasonably includes such matters as whether proceedings
6 to enforce the agreement shall occur in court or before an arbitrator." *Id.* at 722-724
7 (distinguishing choice-of-law provisions stating only that the contract "shall be governed by the
8 laws of the State of New York" or "shall be interpreted and construed under the laws of the State
9 of California," with the provision in *Mount Diablo*, which stated that the "validity, construction,
10 interpretation and enforcement of this [a]greement' shall be governed by California law," and
11 finding that the agreement's "broad choice-of-law clause include[d] state law on the subject of
12 arbitrability"). Based on the language of the choice-of-law provision, and because the provision's
13 incorporation of Section 1281.2(c) would not "conflict[] with the objectives of the FAA," the
14 court "conclude[d] that the parties intended to incorporate California procedural law governing the
15 enforcement of their agreement to arbitrate" and as such, Section 1281.2(c) would apply and
16 supplant the FAA. *Id.* at 714; *see also Cronus Invs., Inc. v. Concierge Servs.*, 35 Cal. 4th 376, 387
17 (2005) (citing *Mount Diablo* with approval and affirming stay of arbitration under Section
18 1281.2(c) where choice-of-law provision stated that the "agreement shall be construed and
19 *enforced* in accordance with and governed by the laws of the state of California") (emphasis
20 added).

21 Conversely here, the choice-of-law provision contains no such language regarding
22 "enforcement" of the Agreement; it instead includes the type of general choice-of-law provision
23 distinguished in *Mount Diablo*. Indeed, the provision clarifies that "[n]otwithstanding the
24 preceding sentences with respect to the substantive law, any arbitration conducted pursuant to
25 terms of these Terms shall be governed by the Federal Arbitration Act (9 U.S.C. §§ 1-16)." (*See*
26 *Dkt. No. 22-4, Ex. B at 29.*); *see also Cronus*, 35 Cal. 4th at 394 ("Our opinion does not preclude
27 parties to an arbitration agreement to *expressly* designate that any arbitration proceeding should
28 move forward under the FAA's procedural provisions rather than under state procedural law.").

1 Plaintiffs' argument that any "ambiguity in the contract about the application of [Section]
2 1281.2(c) . . . should be construed against Getaround, the drafter," also fails. (*See* Dkt. No. 42 at
3 5.) Section 2 of the FAA requires that "questions of arbitrability . . . be addressed with a healthy
4 regard for the federal policy favoring arbitration." *Moses H. Cone*, 460 U.S. at 24. Thus, "[a]ny
5 doubts or ambiguities as to the scope of the arbitration clause itself should be resolved in favor of
6 arbitration." *Cronus*, 35 Cal. 4th at 386.

7 Accordingly, Section 1281.2(c) is not applicable because the Agreement's choice-of-law
8 provision does not incorporate California rules governing arbitration; to the contrary, it expressly
9 states that arbitration under the Agreement is governed by the FAA. And even if Section
10 1281.2(c) did apply, the Court would decline to exercise its discretion to not compel arbitration
11 because the Court is not persuaded that the negligence claim against Getaround affects the claims
12 against the other Defendants. *See Mount Diablo*, 101 Cal. App. 4th at 726 (noting that "Section
13 1281.2(c) addresses the peculiar situation that arises when a controversy also affects claims by or
14 against other parties not bound by the arbitration agreement," and "giv[es] the court discretion not
15 to enforce the arbitration agreement under such circumstances").

16 3. The Agreement Involves Interstate Commerce

17 By its terms, the FAA applies to arbitration provisions contained in "contract[s] evidencing
18 a transaction involving commerce." 9 U.S.C. § 2. The United States Supreme Court has
19 interpreted that language as requiring "that the transaction in fact involve interstate commerce,
20 even if the parties did not contemplate an interstate commerce connection." *Allied-Bruce*
21 *Terminix Co., Inc., v. Dobson*, 513 U.S. 265, 281 (1995) (internal quotation marks and alteration
22 omitted). "Involv[ing] interstate commerce" is interpreted broadly, however, as "the functional
23 equivalent of 'affecting'" interstate commerce. *See id.* at 273-76 (noting that "involving
24 commerce" covers "more than only persons or activities *within the flow* of interstate commerce"
25 and the FAA instead "reaches as far as the Commerce Clause itself") (internal quotation marks
26 and citations omitted).

27 Plaintiffs assert that the "contract in this case does not involve interstate commerce
28

1 because the contract itself specifies that Getaround’s ‘Service’⁷ shall be deemed solely based in
2 California.’” (Dkt. No. 42 at 5 (quoting Dkt. No. 22-4, Ex. B at 29).) The Court disagrees for
3 three reasons.

4 First, while the Agreement states that “the Service shall be deemed solely based in
5 California,” that statement appears in the “Governing Law” section and in context does not refer to
6 the scope of commerce contemplated under the Agreement. As previously discussed, the
7 provision states, in pertinent part:

8 You agree that: (i) the Service shall be deemed solely based in
9 California; and (ii) the Service shall be deemed a passive one that does
10 not give rise to personal jurisdiction over Getaround, either specific
11 or general, in jurisdictions other than California. This Agreement
12 shall be governed by the internal substantive laws of the State of
13 California, without respect to its conflict of laws principles.
14 ***Notwithstanding the preceding sentences with respect to the
15 substantive law, any arbitration conducted pursuant to terms of
16 these Terms shall be governed by the Federal Arbitration Act (9
17 U.S.C. §§ 1-16).***

18 (Dkt. No. 22-4, Ex. B at 29 (emphasis added).) Thus, the Agreement by its express terms states
19 that the FAA applies.

20 Second, the Agreement elsewhere states that “[t]he Service is controlled and operated from
21 its facilities in the United States[.]” and “all materials found on the Service are solely directed to
22 individuals, companies, or other entities located in the United States.” (*Id.* at 28.) In support of its
23 motion to compel, Getaround submits the declaration of Brian Pogrund, “Director of Markets for
24 North America at Getaround.” (Dkt. No. 51-1 at ¶ 1.) Mr. Pogrund attests that “Getaround has
25 registered users in at least 10 states and the District of Columbia.” (*Id.* at ¶ 4.) Further:

26 A registered Getaround user can use the Getaround app to rent a car
27 in any state or country where private car owners have registered to
28 rent their cars. Currently, Getaround users can use the Getaround app
to rent a car in the following United States cities and states, among
many others: Atlanta, Boston, Chicago, Denver, Los Angeles, Miami,
New Jersey, Philadelphia, Portland, San Diego, San Francisco,
Seattle, and Washington, DC.

⁷ The Agreement defines “Service” to include Getaround’s “web site, web widgets, feeds, mobile device software applications . . . , applications for third-party web sites and services, and any other mobile or online services and/or applications owned, controlled, or offered by Getaround.” (Dkt. No. 22-4, Ex. B at 12.)

1 (Dkt. No. 51-1 at ¶ 5; *see also* Dkt. No. 51-1, Ex. A at 6 (screenshot from Getaround’s website
2 stating that its rental service is “[a]vailable in over 300 cities around the world”).) Mr. Pogrund
3 also attests that “Getaround does not impose restrictions on where within the United States and
4 Canada a user may travel in a car rented through the Getaround platform.” (Dkt. No. 51-1 at ¶ 6;
5 *see also* Dkt. No. 51-1, Ex. B at 9 (Getaround “Renter Policy” stating that a renter “may not drive
6 a Car outside of the United States and Canada”).) Thus, as a registered Getaround user, (*see* Dkt.
7 No. 22-4 at ¶ 4), Brian Hofer could have rented a car outside of California or driven the one he
8 rented in California across state lines. In other words, the scope of commerce contemplated under
9 the Agreement is clearly not confined to California.

10 Third, Plaintiffs allege that Brian Hofer “booked the rental [car] through an application on
11 his smartphone.” (Dkt. No. 38 at ¶ 37.) Thus, the transaction contemplated under the Agreement
12 affects interstate commerce because Getaround’s customers must access the Internet—“an
13 instrumentality and channel of interstate commerce”—to use Getaround’s services. *See United*
14 *States v. Sutcliffe*, 505 F.3d 944, 953 (9th Cir. 2007) (recognizing that “as both the means to
15 engage in commerce and the method by which transactions occur, the Internet is an
16 instrumentality and channel of interstate commerce”) (internal quotation marks and citation
17 omitted). In sum, despite the Agreement’s “Governing Law” provision that Getaround’s services
18 “shall be deemed solely based in California,” the transaction at issue “in fact involve[d] interstate
19 commerce, even if the parties did not contemplate an interstate commerce connection.” *See*
20 *Dobson*, 513 U.S. at 281.

21 Plaintiffs’ citation to *Slaughter v. Stewart Enters., Inc.*, No. C 07-01157 MHP, 2007 WL
22 2255221 (N.D. Cal. Aug. 3, 2007) does not counsel a different result. (*See* Dkt. No. 42 at 5-6.)
23 *Slaughter* involved a motion to compel arbitration in a wage-and-hour case. The court first
24 examined the relevant economic activity covered under the employment contract at issue—
25 crematory services—and concluded that it was purely “intrastate activity.” 2007 WL 2255221, at
26 *7 (finding “no evidence that there exists a large, interstate market for crematory services or that
27 the economics of the industry suggest otherwise” and concluding “that the employment crematory
28 sector is intrastate activity”). The court then applied an “incidental effects” analysis to address

1 whether the regulatory scheme set forth in the FAA would be “undercut unless the intrastate
2 activity were regulated,” and concluded that it would not. *Id.* (“Because the effects of applying
3 the FAA to intrastate activity are not incidental, the court cannot conclude that a rational basis
4 exists for regulating purely intrastate activities.”). In sum, the court held that “the FAA does not
5 apply to purely intrastate activities such as the crematory sector.” *Id.*

6 Plaintiffs argue that “[t]here is no apparent reason the market for peer-to-peer rental
7 services that expressly take place within California is any more interstate than that for crematory
8 services.” (Dkt. No. 42 at 6.) Not so. There are several “apparent reason[s],” all of which were
9 previously discussed. Simply put, regardless of whether the Agreement states that “the Service
10 shall be deemed solely based in California,” that is not the reality of the service provided. (*See*
11 Dkt. No. 51-1 at ¶¶ 4-8, Exs. A-B.) Getaround’s rental service is not confined to California and
12 “in fact involve[s] interstate commerce.” *See Dobson*, 513 U.S. at 281. Thus, the FAA applies.

13 **III. Stay Litigation or Dismiss as to Getaround**

14 Given the Court’s conclusion that Plaintiffs’ negligence claim against Getaround is subject
15 to arbitration, the only remaining question is whether the Court should dismiss Getaround from
16 this action or stay the litigation as to Getaround pending arbitration.⁸ Getaround asserts that
17 dismissal with prejudice is warranted, and alternatively, requests a stay of proceedings pursuant to
18 9 U.S.C. § 3.

19 The FAA authorizes a court to grant a stay pending resolution of arbitration. *See* 9 U.S.C.
20 § 3 (“[T]he court . . . upon being satisfied that the issue involved . . . is referable to arbitration . . .
21 shall on application of one of the parties stay the trial of the action until such arbitration has been
22 had.”). Further, the FAA does not limit a court’s authority to dismiss a case, especially when “all
23 claims are barred by an arbitration clause.” *Sparling v. Hoffman Constr. Co.*, 864 F.2d 635, 638
24 (9th Cir. 1988). Thus, courts have discretion under 9 U.S.C. § 3 to either stay or dismiss claims
25

26 ⁸ No party has requested a stay of litigation as to the nonarbitrating defendants, and the Court in its
27 discretion concludes that such a stay is not warranted. *See Moses H. Cone*, 460 U.S. at 20 n.23
28 (“[I]t may be advisable to stay litigation among the nonarbitrating parties pending the outcome of
arbitration. That decision is one left to the district court . . . as a matter of discretion to control its
docket.”).

1 that are subject to an arbitration agreement. *See id.* Because all parties remaining before this
2 Court will likely seek discovery from Getaround, the Court exercises its discretion to stay
3 Plaintiffs' claim against Getaround pending completion of arbitration. Notwithstanding the stay,
4 all parties may still seek discovery from Getaround, provided such discovery is relevant to the
5 active claims pending before this Court.

6 **IV. Administrative Motion to File Under Seal**

7 Pursuant to Civil Local Rule 79-5, Getaround moves to file under seal portions of an
8 exhibit submitted in conjunction with the declaration of Garrett Kadillak in support of the instant
9 motion to compel arbitration. (*See* Dkt. No. 22 (moving to file under seal Dkt. No. 22-3, Ex. A).)
10 Getaround asserts that the identified portions warrant sealing because they include personal
11 identifying information "of Plaintiff Brian Hofer contained in a Getaround account database."
12 (Dkt. No. 22-1 at ¶ 3.) The Court has reviewed the exhibit and agrees that the cited portions
13 contain personal identifying information of Plaintiff Brian Hofer, and thus warrant sealing.
14 Accordingly, the Court grants Getaround's motion to seal. The identified portions of Dkt. No. 22-
15 3, exhibit A shall be filed under seal; the remainder of the exhibit shall be filed on the public
16 docket.

17 **MOTIONS TO DISMISS**

18 A motion to dismiss under Rule 12(b)(6) challenges the sufficiency of a complaint as
19 failing to allege "enough facts to state a claim to relief that is plausible on its face." *Bell Atl.*
20 *Corp. v. Twombly*, 550 U.S. 544, 570 (2007). A facial plausibility standard is not a "probability
21 requirement" but mandates "more than a sheer possibility that a defendant has acted unlawfully."
22 *Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009) (internal quotation marks and citation omitted). Thus,
23 a complaint "that offers labels and conclusions or a formulaic recitation of the elements of a cause
24 of action" is insufficient, as is a complaint that "tenders naked assertion[s] devoid of further
25 factual enhancement." *Id.* (internal quotation marks and citation omitted). For purposes of ruling
26 on a Rule 12(b)(6) motion, the court "accept[s] factual allegations in the complaint as true and
27 construe[s] the pleadings in the light most favorable to the non-moving party. *Manzarek v. St.*
28 *Paul Fire & Mar. Ins. Co.*, 519 F.3d 1025, 1031 (9th Cir. 2008).

1 **I. Contra Costa Defendants**

2 As previously discussed, Plaintiffs bring the following seven claims against Contra Costa
3 Defendants: (1) 42 U.S.C. § 1983 for violation of the Fourth Amendment (against the County);
4 (2) 42 U.S.C. § 1983 for violation of the Fourth Amendment (against Deputies Emley, Gant, and
5 Odom); (3) violation of California’s Bane Act, California Civil Code § 52.1; (4) assault and
6 battery; (5) false imprisonment; (6) intentional infliction of emotional distress; and (7) negligence.
7 Contra Costa Defendants move to dismiss all claims on various grounds. The Court addresses
8 each claim and respective argument in support of dismissal in turn.

9 **A. Section 1983 claim against the County**

10 **1. Section 1983 Claims and Civil Liability Generally**

11 Section 1983 is not a source of substantive rights, but rather “a method for vindicating
12 federal rights elsewhere conferred.” *Albright v. Oliver*, 510 U.S. 266, 271 (1994). To state a
13 claim under Section 1983, a complaint “must both (1) allege the deprivation of a right secured by
14 the federal Constitution or statutory law, and (2) allege that the deprivation was committed by a
15 person acting under color of state law.” *Anderson v. Warner*, 451 F.3d 1063, 1067 (9th Cir.
16 2006). “A municipality may not be sued under [Section] 1983 solely because an injury was
17 inflicted by its employees or agents.” *Long v. Cty. of Los Angeles*, 442 F.3d 1178, 1185 (9th Cir.
18 2006) (citing *Monell v. Dep’t of Soc. Servs. of City of New York*, 436 U.S. 658, 690 (1978)).
19 Instead, a municipality is liable under Section 1983 only where the alleged unconstitutional
20 conduct is the result of an official policy, pattern, or practice. *Monell*, 436 U.S. at 694. Thus, to
21 state a claim for municipal liability under Section 1983, a plaintiff must allege: (1) that the
22 plaintiff was deprived of a constitutional right; “(2) that the municipality had a policy; (3) that this
23 policy amounts to deliberate indifference to the plaintiff’s constitutional right; and (4) that the
24 policy is the moving force behind the constitutional violation.” *Plumeau v. Sch. Dist. No. 40 Cty.*
25 *of Yamhill*, 130 F.3d 432, 438 (9th Cir. 1997) (internal quotation marks and citation omitted).
26 There can be no municipal liability without an underlying constitutional violation. *Scott v.*
27 *Henrich*, 39 F.3d 912, 916 (9th Cir. 1994).

28 A *Monell* claim can proceed under three theories of municipal liability: “(1) when official

1 policies or established customs inflict a constitutional injury; (2) when omissions or failures to act
2 amount to a local government policy of deliberate indifference to constitutional rights; or (3) when
3 a local government official with final policy-making authority ratifies a subordinate's
4 unconstitutional conduct." *Brown v. Contra Costa Cty.*, No. C 12-1923 PJH, 2014 WL 1347680,
5 at *8 (N.D. Cal. Apr. 3, 2014) (citing *Clouthier v. Cty. of Contra Costa*, 591 F.3d 1232, 1249-50
6 (9th Cir. 2010)). Whichever theory is alleged, the plaintiff must plead facts showing that "the
7 policy is the moving force behind the constitutional violation." *Dougherty v. City of Covina*, 654
8 F.3d 892, 900-01 (9th Cir. 2011); *see also City of Oklahoma v. Tuttle*, 471 U.S. 808, 823 (1985)
9 ("At the very least there must be an affirmative link between the policy and the particular
10 constitutional violation alleged."). Further, "[p]roof of a single incident of unconstitutional
11 activity is not sufficient to impose liability under *Monell*, unless proof of the incident includes
12 proof that it was caused by an existing, unconstitutional municipal policy, which policy can be
13 attributed to a municipal policymaker." *Tuttle*, 471 U.S. at 823-24. That said, "[p]olicy or custom
14 may be inferred" by a policymaker's subsequent acceptance of unlawful conduct or failure to take
15 corrective action. *McRorie v. Shimoda*, 795 F.2d 780, 784 (9th Cir. 1986).

16 2. *Monell* Liability

17 Plaintiffs allege that the individual Deputies violated Plaintiffs' Fourth Amendment rights
18 on November 25, 2018 by arresting Plaintiffs without probable cause, conducting illegal searches
19 of Brian Hofer's phone and Plaintiffs' luggage, and using excessive force on Plaintiffs. (Dkt. No.
20 38 at ¶¶ 74-76.) Plaintiffs further allege that the County is liable for those violations under
21 Section 1983 because the Deputies' actions "were consistent with and pursuant to the policies,
22 practices, and customs of Contra Costa." (*Id.* at ¶ 53.) The amended complaint also alleges
23 municipal liability under a ratification theory; specifically, the Contra Costa County Sheriff, "as
24 the final policymaker for Contra Costa with respect to the policies and practices of Deputy
25 Sheriffs," made a public statement about the incident stating that the deputies involved "followed
26 procedure and acted appropriately." (*Id.* at ¶ 51-52 (internal quotation marks omitted).) Plaintiffs'
27 opposition asserts that "the Contra Costa County Sheriff's public approval of his deputies' conduct
28 is sufficient to state a claim for *Monell* liability under the ratification doctrine." (Dkt. No. 56 at 5

1 (relying on *Larez v. Los Angeles*, 946 F.2d 630, 646 (9th Cir. 1991)).)

2 Contra Costa Defendants argue that dismissal is warranted because Plaintiffs allege only
3 an isolated constitutional violation and thus “fail to identify that the County had a practice or
4 custom of subjecting drivers and passengers during traffic stops during traffic stops to substantial
5 risk of harm and injury.” (Dkt. No. 43 at 11.) As for Plaintiffs’ ratification theory, Contra Costa
6 Defendants assert that the statement attributed to the Contra Costa County Sheriff is insufficient to
7 plead *Monell* liability in the absence of allegations that the Sheriff “allowed for the perpetuation of
8 unconstitutional policies.” (Dkt. No. 57 at 4.) The Court agrees on the first score but disagrees as
9 to Plaintiffs’ ratification theory.

10 The amended complaint contains no factual allegations identifying a specific County
11 policy or custom that served as “the moving force behind the constitutional violation.” *See*
12 *Dougherty*, 654 F.3d at 900-01. The amended complaint instead contains only the conclusory
13 allegation that the Deputies’ conduct was “consistent with and pursuant to [the County’s] policies,
14 practices, and customs.” (*See* Dkt. No. 38 at ¶ 53.) Such a conclusory allegation is insufficient to
15 survive a Rule 12(b)(6) motion to dismiss. *See Twombly*, 550 U.S. at 555 (“[A] plaintiff’s
16 obligation to provide the grounds of his entitle[ment] to relief requires more than labels and
17 conclusions, and a formulaic recitation of the elements of a cause of action will not do.”)
18 (alteration in original) (internal quotation marks and citation omitted).

19 Plaintiffs have, however, sufficiently pleaded a ratification theory at this stage. Plaintiffs
20 allege that the Contra Costa County Sheriff is the final policymaker for the County “with respect
21 to the policies and practices of Deputy Sheriffs.” (Dkt. No. 38 at ¶ 51.) Accepting that allegation
22 as true, the Sheriff’s decisions regarding policies and practices governing deputy conduct could
23 give rise to municipal liability. *See City of St. Louis v. Praprotnik*, 485 U.S. 112, 140 (1988)
24 (noting that a sheriff “could be the final policymaker” regarding “law enforcement practices” such
25 that “his or her decisions in such matters *could* give rise to municipal liability”). Plaintiffs further
26 allege that the Sheriff “made a public statement about the incident” stating that the Deputies
27 “followed procedure and acted appropriately.” (*See* Dkt. No. 38 at ¶ 52). The Sheriff’s statement
28 may demonstrate an official policy or custom for purposes of *Monell* liability if it represents “a

1 first-time decision to adopt a particular course of action . . . directed by a governmentally
2 authorized decisionmaker.” See *Larez*, 946 F.2d at 646 (noting that official or municipal liability
3 “must be attributable to official policy or custom” and such policy or custom may be shown by
4 “[e]vidence that there was a custom or policy to use excessive force” or by evidence that “an
5 authorized policymaker on police matters[] . . . made, or ratified a decision that deprived plaintiffs
6 of their constitutional rights”). In other words, an official custom or policy can be shown by
7 demonstrating a policymaker’s subsequent approval of the government actor’s unlawful conduct.
8 Plaintiffs’ allegations at this stage are sufficient to show a policy or custom under a ratification
9 theory.

10 Contra Costa Defendants argue that Plaintiffs’ reliance on *Larez* is misplaced because there
11 the plaintiffs also alleged that the Chief of Police and City of Los Angeles “allowed the
12 perpetuation o[f] unconstitutional policies and customs of excessive force, illegal searches
13 including official tolerance for the destruction of property during searches, and inadequate
14 complaint procedures that had the effect of encouraging the excessive use of force.” (See Dkt. No.
15 57 at 4 (citing *Larez*, 946 F.2d at 635).). Contra Costa Defendants assert that here, by contrast, the
16 amended complaint contains no such allegations regarding “perpetuation of unconstitutional
17 policies, nor does the statement attributed to [the] Sheriff ratify such conduct.” (*Id.*) The Court
18 disagrees. The allegations discussed in *Larez* primarily concern the first means of demonstrating
19 municipal liability—evidence of a preexisting custom or policy that led to the alleged
20 constitutional violation—and not first-time ratification of allegedly unconstitutional conduct. The
21 *Larez* court noted, however, that municipal liability under Section 1983 can be shown both ways.
22 See 946 F.2d at 646; see also *McRorie*, 795 F.2d at 784 (“Policy or custom may be inferred if,
23 after [the unlawful conduct], the [relevant] officials took no steps to reprimand or discharge the
24 [government actors], or if they otherwise failed to admit the [government actors’] conduct was in
25 error.”). Here, the amended complaint sufficiently alleges that the Sheriff ratified the Deputies’
26 actions by issuing a public statement that the Deputies “followed procedure and acted
27 appropriately.” (See Dkt. No. 38 at ¶ 52.) That allegation is sufficient at the pleading stage to
28 show a policy or custom for purposes of *Monell* liability.

1 Accordingly, the Court DENIES Contra Costa Defendants’ motion to dismiss the Section
2 1983 claim against the County based on a ratification theory. The motion is GRANTED to the
3 extent Plaintiffs are proceeding on a specific County policy or custom.

4 **B. Section 1983 claim against Deputies Emley, Gant, and Odom**

5 To adequately plead a Section 1983 claim against individual defendants, a complaint must
6 identify what constitutional or other federal right each defendant violated, providing sufficient
7 facts to plausibly support each purported violation. *See Drawsand v. F.F. Props., L.L.P.*, 866 F.
8 Supp. 2d 1110, 1120 (N.D. Cal. 2011) (“Where multiple defendants are involved, the pleadings
9 must establish a nexus between each defendant’s actions and the alleged deprivation of plaintiff’s
10 constitutional rights.”). As previously discussed, Plaintiffs allege that the Deputies violated
11 Plaintiffs’ Fourth Amendment rights by: (1) stopping, detaining, and arresting Plaintiffs “without a
12 warrant and without probable cause”; (2) conducting a warrantless search of Plaintiffs’ “trunk and
13 suitcases and coerc[ing] Brian to provide the password to his phone”; and (3) using excessive
14 force against Plaintiffs. (*See* Dkt. No. 38 at ¶¶ 74-76.) Contra Costa Defendants move to dismiss
15 the Section 1983 claims against the individual Deputies because Plaintiffs fail to plead a Fourth
16 Amendment violation. Further, Contra Costa Defendants argue that even if the Deputies violated
17 Plaintiffs’ Fourth Amendment rights, the Deputies are entitled to qualified immunity.

18 Contra Costa Defendants motion to dismiss the Section 1983 claims against the Deputies is
19 DENIED for the reasons discussed at oral argument. Plaintiffs’ material allegations are
20 indistinguishable from *Green v. City & Cty. of San Francisco*, 751 F.3d 1039, 1053 (9th Cir.
21 2014), a case in which the Ninth Circuit reversed the district court’s grant of summary judgment in
22 favor of the defendants on the plaintiff’s Section 1983 claims because “factual determinations
23 remain that must be left to a jury.” Similar allegations are present here. Tellingly, Contra Costa
24 Defendants’ reply in support of their motion to dismiss does not address *Green*, despite Plaintiffs’
25 discussion of the case in their opposition.⁹

26 _____
27 ⁹ Contra Costa Defendants’ motion to dismiss cites *Green* for the proposition that “[a]n
28 unconfirmed hit on the ALPR does not, alone, form the reasonable suspicion necessary to support
an investigatory detention.” (*See* Dkt. No. 43 at 12, 19 (citing *Green*, 751 F.3d at 1045).) The
motion does not otherwise discuss *Green*.

1 **C. Violation of California Civil Code Section 52.1**

2 The Bane Act, California Civil Code Section 52.1, provides a right to relief against anyone
3 who “interferes by threats, intimidation, or coercion . . . with the exercise or enjoyment by any
4 individual or individuals of rights secured by the Constitution or laws of the United States, or of
5 the rights secured by the Constitution or laws of this state.” Cal. Civ. Code § 52.1. Thus, to state
6 a claim under Section 52.1, a plaintiff must show “an attempted or completed act of interference
7 with a legal right, accompanied by a form of coercion.” *Jones v. Kmart Corp.*, 17 Cal. 4th 329,
8 334 (1998).

9 Plaintiffs allege that Contra Costa Defendants violated Section 52.1 based on federal and
10 state constitutional violations related to the Deputies’ use of excessive force, their search of Brian
11 Hofer’s phone and Plaintiffs’ luggage, and their unlawful detention of Plaintiffs. Contra Costa
12 Defendants argue that dismissal is warranted because Plaintiffs’ Bane Act claim “fails for the
13 same reasons . . . that their federal [Section] 1983 false arrest and excessive force claims fail.”
14 (Dkt. No. 43 at 20-21.) Because the Court concludes that Plaintiffs’ Section 1983 claims survive
15 dismissal, their Bane Act claim survives as well. *See Green*, 751 F.3d at 1053 (reversing grant of
16 summary judgment in the defendant’s favor on Bane Act claim where the plaintiff “raised triable
17 issues of fact concerning the lawfulness of her detention” under the Fourth Amendment).

18 **D. State Law Tort Claims**

19 Next, Contra Costa Defendants move to dismiss Plaintiffs’ state law tort claims for assault
20 and battery, false imprisonment, intentional infliction of emotional distress, and negligence
21 because the Deputies’ actions were privileged under state law; specifically, California Penal Code
22 §§ 835a, 836.5(b). Contra Costa Defendants further move to dismiss Plaintiffs’ negligence claim
23 because Plaintiffs cannot establish breach of any duty Contra Costa Defendants owed to Plaintiffs.
24 The Court notes that *Green* supports denial of Contra Costa Defendants’ motion to dismiss
25 Plaintiffs’ tort claims on this record. *See* 751 F.3d at 1053 (reversing and remanding grant of
26 summary judgment on state law claims because “it remains a question whether the conduct at
27 issue was lawful”). However, because Contra Costa Defendants’ arguments regarding the tort
28 claims were not discussed at oral argument, the Court addresses them here, in turn.

1 **1. California Penal Code § 835a**

2 Pursuant to California Penal Code § 835a, a police officer “who has reasonable cause to
3 believe that the person to be arrested has committed a public offense may use *reasonable force* to
4 effect the arrest, to prevent escape or to overcome resistance.” Cal. Penal Code § 835a (emphasis
5 added). The privilege applies to “any tort liability” arising out of such use of force. *See Gilmore*
6 *v. Superior Ct.*, 230 Cal. App. 416, 421 (1991) (addressing privilege under Penal Code § 197 and
7 noting that “[a] privileged act is by definition one for which the actor is absolved of any tort
8 liability, whether premised on the theory of negligence or intent”). Where a plaintiff shows that an
9 officer used *unreasonable* force, however, the privilege under Section 835a does not apply. *See*
10 *Robinson v. Solano Cty.*, 278 F.3d 1007, 1016 (9th Cir. 2002) (“California denies immunity to
11 police officers who use excessive force in arresting a suspect.”); *see also Jaramillo v. City of San*
12 *Mateo*, 76 F. Supp. 3d 905, 925 (N.D. Cal. 2014) (“In an assault and battery claim against a police
13 officer under [California] state law, a plaintiff must show that the officer used unreasonable
14 force.”). Indeed, Contra Costa Defendants recognize that Section 835a applies “unless [the
15 Deputies] used unreasonable force.” (*See* Dkt. No. 43 at 21.)

16 For purposes of tort liability, California courts apply the same standard for determining the
17 “reasonableness” of police conduct as applied by federal courts. *See Hernandez v. City of*
18 *Pomona*, 46 Cal. 4th 501, 514 (2009) (noting that federal and state courts apply the same “totality
19 of the circumstances” test for determining whether force is reasonable). Thus, if conduct is
20 unreasonable under federal law, it is unreasonable under state law. Here, Plaintiffs have plausibly
21 alleged a Section 1983 claim for excessive force and unlawful arrest. Because *all* Plaintiffs’ tort
22 claims arise from the same conduct and are premised in part on the Deputies’ use of excessive
23 force, the Court cannot say that Penal Code § 835a applies as a matter of law. *See Davis v. City of*
24 *San Jose*, 69 F. Supp. 3d 1001, 1009 (N.D. Cal. 2014) (noting that the plaintiff’s state law tort
25 claims premised on excessive force “rise[] and fall[] with his Fourth Amendment claims”).

26 **2. California Penal Code § 836.5(b)**

27 California Penal Code § 836.5(b) provides:

28 There shall be no civil liability on the part of, and no cause of action

1 shall arise against, any public officer or employee acting pursuant to
 2 subdivision (a)¹⁰ and within the scope of his or her authority for false
 3 arrest or false imprisonment arising out of any arrest that is lawful
 4 or that the public officer or employee, at the time of the arrest, had
 5 reasonable cause to believe was lawful. No officer or employee shall
 6 be deemed an aggressor or lose his or her right to self-defense by the
 7 use of reasonable force to effect the arrest, prevent escape, or
 8 overcome resistance.

9 Cal. Penal Code § 836.5(b). Contra Costa Defendants’ motion cites this provision, arguing that
 10 the Deputies “were privileged under California Penal Code Sections 835a, 836.5(b) unless they
 11 used unreasonable force, or acted without reasonable suspicion to make a high-risk traffic stop.”
 12 (Dkt. No. 43 at 21.) They provide no substantive argument regarding this statute, and it appears
 13 inapplicable on its face. The facts alleged do not establish “an[] arrest that is lawful or that the
 14 public officer or employee, at the time of the arrest, had reasonable cause to believe was lawful.”
 15 See Cal. Penal Code § 836.5(b). Nor is Contra Costa Defendants’ citation to this statute consistent
 16 with the arguments set forth in their motion, (*see* Dkt. No. 43 at 11-17 (“reasonable suspicion that
 17 a suspect is driving a stolen car does not convert the investigatory detention into an arrest
 18 requiring probable cause”)), or their reply, (*see* Dkt. No. 57 at 4 (“Plaintiffs were not arrested”)).
 19 Simply put, this statute is not applicable on the record before the Court.

20 3. Negligence

21 Under California law, the elements of a negligence claim are: (1) “the existence of duty
 22 (the obligation to other persons to conform to a standard of care to avoid unreasonable risk of
 23 harm to them”); (2) “breach of duty (conduct below the standard of care”); (3) “causation
 24 (between the defendant’s act or omission and the plaintiff’s injuries”); and (4) damages. *Merrill v.*
 25 *Navegar, Inc.*, 26 Cal. 4th 465, 500 (2001). Contra Costa Defendants argue that Plaintiffs cannot
 26 establish breach of duty. That argument fails, however, because “[u]nder California law, police
 27 officers have a duty not to use excessive force.” *See Warren v. Marcus*, 78 F. Supp. 3d 1228,
 28 1251 (N.D. Cal. 2015). Because Plaintiffs have plausibly alleged a Section 1983 excessive force

¹⁰ Subdivision “a” provides: “A public officer or employee, when authorized by ordinance, may arrest a person without a warrant whenever the officer or employee has reasonable cause to believe that the person to be arrested has committed a misdemeanor in the presence of the officer or employee that is a violation of a statute or ordinance that the officer or employee has the duty to enforce.” Cal Penal Code § 836.5(a).

1 claim, their negligence claim premised on the same conduct survives.

2 4. Direct Liability Against the County

3 The Court notes, however, that Plaintiffs fail to plead a statutory basis for direct liability
4 against the County. California Government Code provides that “[a] public entity is not liable for
5 an injury, whether such injury arises out of an act or omission of the public entity or a public
6 employee or any other person” except as “provided by statute.” Cal. Gov. Code § 815(a). Here,
7 Plaintiffs fail to plead a particular statute that would abrogate the County’s statutory immunity
8 from common-law torts. Thus, to the extent Plaintiffs’ tort claims against the County are premised
9 on a theory of direct liability, the Court grants Contra Costa Defendants’ motion to dismiss.

10 That said, California Government Code Section 815.2 provides for vicarious liability,
11 stating in pertinent part:

12 A public entity is liable for injury proximately caused by an act or
13 omission of an employee of the public entity within the scope of his
14 employment if the act or omission would, apart from this section,
have given rise to a cause of action against that employee or his
personal representative.

15 Cal. Gov. Code § 815.2(a). It is settled that “a governmental entity can be held vicariously liable
16 when a police officer acting in the course and scope of employment uses excessive force or
17 engages in assaultive conduct.” *Mary M. v. City of Los Angeles*, 54 Cal. 3d 202, 215-16 (1991)
18 (collecting cases). Thus, because Plaintiffs’ tort claims against the individual Deputies survive,
19 the claims against the County survive as well.

20 ***

21 Accordingly, the Court GRANTS Contra Costa Defendants’ motion to dismiss in part.
22 The state law tort claims against the County are dismissed to the extent they are premised on a
23 theory of *direct* and not vicarious liability. The Court DENIES the motion in all other respects.

24 II. San Jose

25 Plaintiffs bring a single claim against San Jose for negligence, alleging that the City
26 “breached its duty to maintain accurate records of stolen vehicles, which records are transmitted to
27 police agencies throughout California and the rest of the United States.” (Dkt. No. 38 at ¶ 91.)
28 San Jose moves to dismiss the claim on three independent grounds: (1) the claim “is precluded by

1 the California Government Claims Act because there is no statutory basis for their claim”; (2)
 2 Plaintiffs fail to state a plausible claim for relief “because the City has no duty under the facts
 3 alleged”; and (3) San Jose is entitled to immunity. (Dkt. No. 45 at 4.) The first two grounds are
 4 intertwined, and the Court agrees that Plaintiffs’ amended complaint fails to identify the statutory
 5 basis for its negligence claim against the City and dismissal is warranted on those grounds. San
 6 Jose is not entitled to immunity, however.

7 **A. Direct Liability**

8 As previously discussed, the California Government Code provides that “[a] public entity
 9 is not liable for an injury, whether such injury arises out of an act or omission of the public entity
 10 or a public employee or any other person” except as “provided by statute.” Cal. Gov. Code §
 11 815(a); *see also Hoff v. Vacaville Unified Sch. Dist.*, 19 Cal. 4th 925, 932 (1998) (“All
 12 government tort liability must be based on statute.”). Thus, “[a]s a condition to recovery against a
 13 local government entity based on direct liability, an injured party must identify a specific statute
 14 declaring the entity to be liable or creating a duty of care by the entity toward the injured party.”
 15 *Castro v. City of Union City*, No. 14-cv-00272-MEJ, 2014 WL 4063006, at *11 (N.D. Cal. Aug.
 16 14, 2014) (citing *Eastburn v. Reg’l Fire Prot. Auth.*, 31 Cal. 4th 1175, 1183 (2003)); *see also* Cal.
 17 Gov. Code § 815.6 (providing that a public entity is directly liable for breach of a mandatory duty
 18 imposed by statute).

19 Plaintiffs’ amended complaint is devoid of *any* reference to a statutory basis for its
 20 negligence claim against San Jose. Plaintiffs allege that San Jose “breached its duty to maintain
 21 accurate records of stolen vehicles,” without identifying a statutory basis for such duty. (*See* Dkt.
 22 No. 38 at ¶ 91.) And although Plaintiffs’ opposition to San Jose’s motion to dismiss asserts that
 23 “the City has a mandatory statutory duty to report stolen vehicles that are recovered to the
 24 appropriate [California] Department of Justice automated property system” pursuant to California
 25 Penal Code § 11108,¹¹ (*see* Dkt. No. 54 at 3), that argument does not cure Plaintiffs’ failure to

26 _____
 27 ¹¹ California Penal Code § 11108 provides: “Each sheriff or police chief executive shall submit
 28 descriptions of serialized property, or nonserialized property that has been uniquely inscribed,
 which has been reported stolen, lost, found, recovered, held for safekeeping, or under observation,
 directly into the appropriate Department of Justice automated property system for stolen bicycles,

1 allege a statutory basis for direct liability against the City in the amended complaint itself.
 2 Further, Penal Code § 11108 applies to “[e]ach sheriff or police chief executive,” *see* Cal. Penal
 3 Code § 11108, and on its face does not impose a mandatory duty on the City, *see Guzman v. Cty.*
 4 *of Monterey*, 46 Cal. 4th 887, 902 (2009) (“There is no mandatory duty imposed on a public entity
 5 if the specified enactment is inapplicable to that entity.”); *see also Hoff*, 19 Cal. 4th at 939 (finding
 6 no direct liability under Government Code § 815.6 where statute in question “requires only
 7 teachers to hold pupils to a strict account for their conduct; it does not purport to impose a
 8 mandatory duty more broadly on any public entity”) (internal quotation marks and alteration
 9 omitted).

10 Accordingly, to the extent Plaintiffs’ negligence claim against San Jose is premised on a
 11 theory of direct liability for breach of a mandatory duty, the Court GRANTS the City’s motion to
 12 dismiss with leave to amend.

13 **B. Vicarious Liability**

14 The amended complaint is likewise silent as to any statutory basis for vicarious liability
 15 against the City for actions by SJPD. Plaintiffs’ opposition argues that Penal Code § 11108
 16 imposes a “mandatory duty . . . on the City’s Chief of Police, and the Government Code makes the
 17 City liable for the Chief’s breach of that duty” pursuant to Government Code § 815.2. (Dkt. No.
 18 54 at 3.) As previously discussed, Section 815.2 provides, in pertinent part:

19 A public entity is liable for injury proximately caused by an act or
 20 omission of an employee of the public entity within the scope of his
 21 employment if the act or omission would, apart from this section,
 have given rise to a cause of action against that employee or his
 personal representative.

22 Cal. Gov. Code § 815.2(a). Thus, Section 815.2(a) “makes a public entity vicariously liable for its
 23 employee’s negligent acts or omissions within the scope of employment.” *Eastburn*, 31 Cal. 4th
 24 at 1180. Such liability only attaches, however, “if and when it is adjudged that the employee was
 25 negligent,” and although “public entities always act through individuals, that does not convert a
 26 claim for direct negligence into one based on vicarious liability.” *Munoz*, 120 Cal. App. 4th 1077,
 27

28 _____
 stolen vehicles, or other property, as the case may be.”

1 1113 (2004), *disapproved of on other grounds by Hayes v. Cty. of San Diego*, 57 Cal. 4th 622
2 (2013). In other words, the doctrine of vicarious liability “clearly contemplates that the negligent
3 employee whose conduct is sought to be attributed to the employer at least be specifically
4 identified, if not joined as a defendant.” *Munoz*, 120 Cal. App. 4th at 1113.

5 Here, the amended complaint identifies SJPD; however, to the extent Plaintiffs’ opposition
6 asserts that it is proceeding on a theory that Penal Code § 11108 imposes a “mandatory duty . . .
7 on the City’s Chief of Police” and the City is vicariously liable for breach of that duty under
8 Section 815.2(a), Plaintiffs must plead that theory and support it with factual allegations.
9 Plaintiffs have not done so.

10 Plaintiffs’ opposition also asserts that the City owed a duty to Plaintiffs under Section
11 815.2 because a private individual would owe Plaintiffs a duty under the same circumstances and
12 thus be liable for negligence. (Dkt. No. 54 at 4.) Plaintiffs cite no direct authority for that
13 proposition and instead cite *Lawson v. Safeway Inc.*, 191 Cal. App. 4th 400, 409 (2010) for the
14 general proposition that the “chief element in determining whether defendant owes a duty or an
15 obligation to plaintiff is the foreseeability of the risk.” (See Dkt. No. 54 at 4.) Plaintiffs argue that
16 by extension the City owed a duty under Section 815.2 because “[t]he risk that the failure of the
17 City’s Chief of Police to report that the car Brian rented was recovered would result in . . . him
18 being wrongfully stopped by police is entirely foreseeable, if not inevitable.” (*Id.*)

19 Plaintiffs’ argument is contrary to the “public duty” rule recognized by California courts.
20 The rule rejects imposition on law enforcement officials of “a privately enforceable duty to use
21 reasonable diligence in the performance of public functions” because such a duty “would
22 effectively bring the business of government to a speedy halt.” See *Adams v. City of Fremont*, 80
23 68 Cal. App. 4th 243, 275 (1998) (internal quotation marks and citation omitted). Indeed,
24 California courts have found no duty of care and denied liability “for injuries caused by the failure
25 of police personnel to respond to requests for assistance, the failure to investigate properly, or the
26 failure to investigate at all” because the “police had not induced reliance on a promise, express or
27 implied, that they would provide protection,” such that there was a “special relationship” between
28 the plaintiff and police. *Williams v. State of California*, 34 Cal. 3d 18, 25 (1983) (collecting

1 cases).

2 Thus, Plaintiffs’ assertion that the City’s Chief of Police—and by extension under Section
3 815.2, the City—would have the same general negligence liability of a private individual under the
4 same circumstances is contrary to California tort law. Nor are there any allegations of a “special
5 relationship” that would override the public duty rule. *See id.* at 28 (affirming dismissal of
6 negligence claim against police where complaint contained “no allegation of the requisite factors
7 to a finding of special relationship, namely detrimental reliance by the plaintiff on the officers’
8 conduct, statements made by them which induced a false sense of security and thereby worsened
9 [the plaintiff’s] position”). Indeed, Plaintiffs’ opposition acknowledges that “Plaintiffs do not
10 allege that the City’s duty to report that the car it had reported stolen was recovered was based
11 upon a special relationship.” (Dkt. No. 54 at 4.)

12 In sum, dismissal is warranted because Plaintiffs fail to plead a statutory basis for their
13 negligence claim against the City. The remaining question is whether the City is immune from
14 negligence liability in this action altogether. It is not.

15 C. Immunity

16 San Jose argues that it is entitled to immunity from liability for the conduct alleged. (Dkt.
17 No. 45 at 4.) As previously discussed, Plaintiffs allege that an unidentified individual filed a
18 police report in October 2018 reporting the subject rental car as stolen. (Dkt. No. 38 at ¶ 54.)
19 SJPD then “placed the vehicle on a list of stolen vehicles, such that an alert was apparently sent to
20 police agencies and ALPR vendors like Vigilant.” (*Id.*) The vehicle was subsequently recovered
21 and SJPD “apparently received some information provided on behalf of Getaround by text and
22 telephone from someone requesting an incident report number that the car was either not, in fact,
23 stolen or had been returned.” (*Id.* at ¶ 55.) Plaintiffs allege that despite this information, SJPD
24 “failed to remove the car from the list of stolen vehicles” and “the car Brian rented remained in
25 Vigilant’s database until at least November 25, 2018, when [Plaintiffs] were pulled over.” (*Id.* at ¶
26 56.)

27 San Jose argues that it is entitled to immunity on four grounds: (1) the absolute privilege
28 for police reports under California Civil Code § 47; (2) Government Code §§ 815.2(b), 821.6; (3)

1 Government Code § 818.8; and (4) Government Code § 818. (Dkt. No. 45 at 8-9.) The Court
2 addresses each argument in turn.¹²

3 **1. Civil Code § 47**

4 San Jose asserts that the City is protected from liability for SJPD’s alleged negligence
5 because Plaintiffs’ claim is predicated on an alleged communication between a private party and
6 SJPD that is subject to an absolute privilege under Civil Code § 47. As explained by the
7 California Supreme Court:

8 Section 47 establishes a privilege that bars liability in tort for the
9 making of certain statements. Pursuant to section 47(b), the privilege
10 bars a civil action for damages for communications made “[i]n any
11 (1) legislative proceeding, (2) judicial proceeding, (3) in any other
12 official proceeding authorized by law, or (4) in the initiation or course
of any other proceeding authorized by law and reviewable pursuant
to [statutes governing writs of mandate], with certain statutory
exceptions.

13 *Hagberg v. California Fed. Bank*, 32 Cal. 4th 350, 360 (2004) (alterations in original).

14 State and federal courts have interpreted Civil Code § 47 as providing an absolute privilege
15 to reports made to police, such that those reports “cannot be the basis for tort liability.” *See, e.g.,*
16 *Ibrahim v. Dep’t of Homeland Sec.*, 538 F.3d 1250, 1258 (9th Cir. 2008) (finding that call to San
17 Francisco police was “privileged under state law and thus [could not] be the basis for tort liability”
18 against private party defendants) (citing *Hagberg*, 32 Cal. 4th at 362-370 (finding persuasive “the
19 overwhelming majority of cases [that] conclude that when a citizen contacts law enforcement
20 personnel to respond, the communication . . . enjoys an unqualified privilege under section 47(b)”
21 and concluding that such communications are privileged based on the “expansive reach” of the
22 statute)); *Herwick v. Budget Rent A Car System, Inc.*, No. CV 10-00409 SJO, 2010 WL 11549389,
23 at *3 (C.D. Cal. 2010) (noting that “reports to police are absolutely privileged under [Civil Code]
24 § 47, and may not serve as predicates for tort claims, except for the tort of malicious prosecution”
25

26 _____
27 ¹² San Jose’s reply brief raises two additional grounds for immunity: Government Code §§ 820.2,
28 820.8. (*See* Dkt. No. 58 at 10.) The Court declines to consider the City’s arguments regarding
immunity on those grounds because they were not raised in the City’s motion. *See Zamani v.*
Carnes, 491 F.3d 990, 997 (9th Cir. 2007) (noting that courts “need not consider arguments raised
for the first time in a reply brief”).

1 and finding rental car company’s erroneous report of stolen vehicle to police privileged) (citing
2 *Lauter v. Anoufrieva*, 642 F. Supp. 2d 1060, 1090 (C.D. Cal. 2009) (noting that “under California
3 law, reports to police of suspected criminal activities—even false reports made with malice—are
4 absolutely privileged and may not serve as predicate for tort claims, except the tort of malicious
5 prosecution.”)). The California Supreme Court has recognized the public policy served by Civil
6 Code § 47:

7 An absolute privilege exists to protect citizens from the threat of
8 litigation for communications to government agencies whose function
9 it is to investigate and remedy wrongdoing. The privilege is based on
 the importance of providing to citizens free and open access to
 governmental agencies for the reporting of suspected illegal activity.

10 *Hagberg*, 32 Cal. 4th at 362 (internal quotation marks, citations, and alterations omitted). If a
11 report of suspected illegal activity is privileged under California law, then it follows that a
12 subsequent report to police concerning the same activity is also privileged and cannot give rise to
13 tort liability against the private party that made the report.

14 San Jose asserts that because private parties are protected from tort liability for reports
15 made to police, the City cannot “be held liable for such a report” pursuant to Government Code §
16 815(b). (Dkt. No. 45 at 9.) The Court disagrees. Section 815(b) provides:

17 The liability of a public entity established by this part (commencing
18 with Section 814) is subject to any immunity of the public entity
19 provided by statute, including this part, and *is subject to any defenses*
 that would be available to the public entity if it were a private person.

20 Cal. Gov. Code § 815(b) (emphasis added). Thus, the City’s negligence liability is subject to the
21 same defenses under California law available to private parties. Under Civil Code § 47, the
22 alleged report to SJPD “provided on behalf of Getaround” cannot form the basis for negligence
23 liability against the individual who made that report. However, Plaintiffs are not suing the City
24 based on the alleged report that the rental car was not stolen or had been recovered; Plaintiffs
25 allege instead that SJPD was negligent in failing to act on that information. In other words, the
26 report itself is not “the basis for tort liability” in this action. *See Ibrahim*, 538 F.3d at 1258. Thus,
27 the City cannot assert the same defense pursuant to Government Code § 815(b) “that would be
28 available to the public entity if it were a private person” under Civil Code § 47.

1 **2. Government Code §§ 815.2(b), 821.6**

2 San Jose next asserts immunity under Government Code §§ 815.2(b), 821.6. Section
3 815.2(b) provides: “Except as otherwise provided by statute, a public entity is not liable for an
4 injury resulting from an act or omission of an employee of the public entity where the employee is
5 immune from liability.” Cal. Gov. Code § 815.2(b). Section 821.6 provides that “[a] public
6 employee is not liable for injury caused by his instituting or prosecuting any judicial or
7 administrative proceeding within the scope of his employment, even if he acts maliciously and
8 without probable cause.” Cal. Gov. Code. § 821.6. San Jose argues that any actions taken by
9 SJPd in the course of its investigation into the stolen vehicle are covered under Section 821.6.
10 (Dkt. No. 45 at 9 (citing *Amylou R. v. Cty. of Riverside*, 28 Cal. App. 4th 319, 321 (1994)).)

11 The California Supreme Court has concluded that immunity under Section 821.6 is limited
12 to malicious prosecution claims. *See Sullivan v. Cty. of Los Angeles*, 12 Cal. 3d 710, 721 (1974)
13 (interpreting Section 821.6 narrowly as “confining its reach to malicious prosecution actions”).
14 And although California Courts of Appeal have interpreted Section 821.6’s reach more
15 expansively, *see Amylou R.*, 28 Cal. App. 4th at 321, the Ninth Circuit has recently concluded that
16 “the California Supreme Court would adhere to *Sullivan* even though California Courts of Appeal
17 have strayed from it,” *Garmon v. Cty. of Los Angeles*, 828 F.3d 837, 847 (9th Cir. 2016)
18 (following *Sullivan* and “hold[ing] that the district court erred in dismissing the state law claims
19 against County [d]efendants [pursuant to Section 821.6] because the claims against them are *not*
20 malicious prosecution claims”) (emphasis added). At oral argument, San Jose asserted the
21 opposite—that Section 821.6 immunizes a public employee from all tort liability *except* malicious
22 prosecution claims. San Jose has it backwards. This Court is bound by *Garmon* and concludes
23 that the City is not immune from liability for Plaintiffs’ negligence claim under Government Code
24 §§ 815.2(b), 821.6.

25 **3. Government Code § 818.8**

26 Government Code § 818.8 provides that “[a] public entity is not liable for an injury caused
27 by misrepresentation by an employee of the public entity, whether or not such misrepresentation
28 be negligent or intentional.” Section 818.8 provides “public entities immunity for negligent

1 misrepresentation but not for negligence.” *Jopson v. Feather River Air Quality Mgmt. Dist.*, 108
 2 Cal. App. 4th 492, 495 (2003). As explained by the California Supreme Court,
 3 “‘misrepresentation,’ as a tort distinct from the general milieu of negligent and intentional wrongs,
 4 applies to interferences with financial or commercial interest. The Legislature designed section
 5 818.8 to exempt the governmental entity from that type of liability.” *Johnson v. State of*
 6 *California*, 69 Cal. 2d 782, 800 (1968).

7 San Jose argues that it is immune from liability under Section 818.8 because “[t]he essence
 8 of Plaintiffs’ negligence claim against the City is that the City communicated incorrect
 9 information to other police agencies that the vehicle was stolen and unrecovered.” (Dkt. No. 45 at
 10 9.) Plaintiffs’ opposition asserts that the City mischaracterizes Plaintiffs’ claim, and “[i]n fact,
 11 Plaintiffs’ never allege that the City communicated incorrect information to anyone.” (Dkt. No.
 12 54 at 5.) The Court agrees that Section 818.8 is inapplicable on the facts alleged and drawing all
 13 reasonable inferences in Plaintiffs’ favor. Plaintiffs’ negligence claim alleges breach of duty
 14 based on SJPD’s failure to act on information it allegedly received from someone “on behalf of
 15 Getaround.” (See Dkt. No. 38 at ¶¶ 55-56.) The amended complaint contains no allegations
 16 regarding interference with “financial or commercial interest,” which is required to trigger
 17 immunity under Section 818.8. See *Johnson*, 69 Cal. 2d at 800 (holding that Section 818.8
 18 immunity did not apply to claim that parole officer failed to adequately warn plaintiff because the
 19 alleged negligent misrepresentation did not interfere with financial or commercial interests).

20 San Jose argues in its reply brief that Section 818.8 applies because “the alleged injury is
 21 caused by an alleged breach of ‘the duty to use due care in obtaining and communicating
 22 information’” and thus the claim sounds in misrepresentation, not negligence. (See Dkt. No. 58 at
 23 9-10 (quoting *United States v. Neustadt*, 366 U.S. 696, 706 (1961)).) Because San Jose reiterated
 24 this argument at the hearing on September 12, 2019 and Plaintiffs had an opportunity to respond,
 25 the Court addresses the argument here and finds the City’s reliance on *Neustadt* misplaced.

26 The *Neustadt* Court addressed “whether the United States may be held liable, under the
 27 Federal Tort Claims Act, 28 U.S.C. [§] 1346(b), . . . to a purchaser of residential property who has
 28 been furnished a statement reporting the results of an inaccurate [Federal Housing Administration]

1 inspection and appraisal, and who, in reliance thereon, has been induced by the seller to pay a
2 purchase price in excess of the property's fair market value." 366 U.S. at 697-98. The district
3 court found in favor of the plaintiffs and the Fourth Circuit affirmed despite the Government's
4 "objection that recovery was barred by 28 U.S.C. [§] 2680(h), . . . which excepts from the
5 coverage of the Tort Claims Act 'any claim arising out of . . . misrepresentation.'" *Id.* at 701. The
6 Supreme Court reversed, noting, in pertinent part:

7 To say, as the Fourth Circuit did, that a claim arises out of
8 "negligence," rather than "misrepresentation," when the loss suffered
9 by the injured party is caused by the breach of a 'specific duty' owed
10 by the Government to him, i.e., the duty to use due care in obtaining
11 and communicating information upon which that party may
12 reasonably be expected to rely in the conduct of his economic affairs,
13 is only to state the traditional and commonly understood legal
14 definition of the tort of "negligent misrepresentation," . . . and which
15 there is every reason to believe Congress had in mind when it placed
16 the word "misrepresentation" before the word "deceit" in [§]
17 2680(h).

18 *Id.* at 706-07 (footnote omitted). Thus, the *Neustadt* Court concluded that Section 2680(h)
19 immunized the Government from liability in the action because:

20 the Government owes a "specific duty" to obtain and communicate
21 information carefully, less the intended recipient be misled to his
22 *financial harm*. While we do not condone carelessness by government
23 employees in gathering and promulgating such information,
24 neither can we justifiably ignore the plain words Congress has used
25 in limiting the scope of the Government's tort liability.

26 *Id.* at 710 (emphasis added). In reaching that conclusion, the *Neustadt* Court noted that the tort of
27 misrepresentation "has been confined very largely to the invasion of interests of a financial or
28 commercial character, in the course of business dealings." *Id.* at 711 n.26 (internal quotation
marks and citation omitted).

Again, there are no allegations of financial or commercial harm here, and California
caselaw is clear that Section 818.8 is inapplicable in the absence of such harm. *See Johnson*, 69
Cal. 2d at 800. Thus, San Jose fails to show that immunity under Section 818.8 applies as a matter
of law.

4. Government Code § 818

San Jose argues that "Plaintiffs' claim for punitive damages is precluded as a matter of

1 law” because Government Code § 818 provides that “a public entity is not liable for damages . . .
 2 imposed primarily for the sake of example and by way of punishing the defendant.” (Dkt. No. 45
 3 at 10 (quoting Cal. Gov. Code § 818).) Plaintiffs’ opposition counters that they “do not
 4 specifically assert a punitive damage[s] claim against the City and they agree that such damages
 5 are not recoverable under the Government Code.” (Dkt. No. 54 at 5.) Because Plaintiffs do not
 6 seek punitive damages against San Jose, the City’s argument is moot.

7 ***

8 Accordingly, the Court GRANTS San Jose’s motion to dismiss with leave to amend
 9 because Plaintiffs fail to plead a statutory basis for their negligence claim against the City.

10 **III. Vigilant**

11 **A. Request for Judicial Notice**

12 Generally, “district courts may not consider material outside the pleadings when assessing
 13 the sufficiency of a complaint under Rule 12(b)(6).” *Khoja v. Orexigen Therapeutics, Inc.*, 899
 14 F.3d 988, 998 (9th Cir. 2018). Courts may, however, consider adjudicative facts subject to
 15 judicial notice under Federal Rule of Evidence 201 at the Rule 12(b)(6) stage. *Id.* Pursuant to
 16 Rule 201(b), a judicially noticed adjudicative fact must be one “that is not subject to reasonable
 17 dispute because it: (1) is generally known with the trial court’s territorial jurisdiction; or (2) can be
 18 accurately and readily determined from sources whose accuracy cannot reasonably be questioned.”

19 In support of its motion, Vigilant seeks judicial notice of certain federal and state
 20 government websites; specifically, the National Crime Information Center (“NCIC”) website
 21 maintained by the FBI at <https://www.fbi.gov/services/cjis/ncic>, and the California Department of
 22 Justice (“CDOJ”) website containing “Policies, Practices and Procedures for California Law
 23 Enforcement Telecommunications System,” [https://oag.ca.gov/sites/oag.ca.gov/files/clets-ppp-
 24 030818_0.pdf](https://oag.ca.gov/sites/oag.ca.gov/files/clets-ppp-030818_0.pdf). (Dkt. No. 46 at n.1.) Vigilant asserts that the websites “explain[] how the stolen
 25 vehicle hot list is created, maintained, modified, and used.” (*Id.*) Plaintiffs argue that the websites
 26 do not meet the Rule 201(b) requirement “that judicially noticed facts are ‘not subject to
 27 reasonable dispute’ because they ‘can be accurately and readily determined from sources whose
 28 accuracy cannot reasonably be questioned.’” (Dkt. No. 55 at 2.) The Court disagrees.

1 Courts in this circuit routinely take judicial notice of material contained on government
2 agency websites. *See, e.g., Daniels-Hall v. Nat'l Educ. Ass'n*, 629 F.3d 992, 998-99 (9th Cir.
3 2010); *Sierra Club v. Trump*, 379 F. Supp. 3d 883, 892 n.2 (N.D. Cal. 2019); *Buffin v. City and*
4 *Cty. of San Francisco*, No. 15-cv-04959-YGR, 2019 WL 1017537, at *10 n.29 (N.D. Cal. Mar. 4,
5 2019) (“[A] court can take judicial notice of public records and government documents available
6 from reliable sources on the Internet, such as websites run by government agencies.”) (internal
7 quotation marks, citation, and alteration omitted); *Am. Civil Liberties Union of N. California v.*
8 *Azar*, No. 16-cv-03539-LB, 2018 WL 4945321, at *3 n.17 (N.D. Cal. Oct. 11, 2018) (“As a matter
9 of public record, the court may take judicial notice of information on government websites that is
10 not reasonably subject to dispute.”); *Rollins v. Dignity Health*, 338 F. Supp. 3d 1025, 1032 (N.D.
11 Cal. 2018) ([B]ecause of their perceived reliability, courts have often admitted records taken from
12 websites maintained by government agencies.”) (collecting cases); *Cty. of Santa Clara v. Astra*
13 *USA, Inc.*, 401 F. Supp. 2d 1022, 1024 (N.D. Cal. 2004).

14 Further, and despite Plaintiffs’ argument to the contrary, the adjudicative facts proffered
15 are not subject to reasonable dispute. The information cited by Vigilant concerns: (1) how the
16 NCIC maintains a nationwide database of stolen vehicles (among other national crime data) and
17 provides that information to state law enforcement agencies through a state-level point of contact;
18 and (2) how the CDOJ maintains and operates the stolen vehicle database as that point of contact
19 for California. Plaintiffs can of course argue that such policies were not followed here, were not
20 otherwise applicable in this case, or that the policies stated on the websites are not the actual
21 policies, but they cannot reasonably dispute what the NCIC and CDOJ websites state.

22 Plaintiffs’ reliance on *Ries v. Arizona Beverages USA LLC*, 287 F.R.D. 523 (N.D. Cal.
23 2012) fails to persuade. *Ries* involved judicial notice of FDA correspondence to third parties that
24 addressed a “question . . . central to the reasonable dispute between the [litigating] parties over
25 whether [the] defendants’ food labels [were] misleading.” 287 F.R.D. at 542. Here, by contrast,
26 Vigilant seeks judicial notice of public-facing policies documented on official government
27 websites. Because the proffered material meets the requirements for judicial notice under Rule
28 201(b), the Court takes judicial notice of the CDOJ and NCIC websites.

B. Discussion

1 **B. Discussion**
2 Plaintiffs bring a single claim against Vigilant for negligence, alleging that Vigilant
3 “breached its duty to maintain accurate records of stolen vehicles, which records are transmitted to
4 and relied upon by police agencies throughout California and the rest of the United States through
5 [Vigilant’s] ALPR system.” (Dkt. No. 38 at ¶ 93.) Vigilant moves to dismiss the claim because
6 Plaintiffs: (1) fail to plead any factual allegations regarding “the existence or breach of a duty by
7 Vigilant”; and (2) fail to allege any “damages proximately caused by the alleged breach of such
8 duty by Vigilant.” (Dkt. No. 46 at 3-4.) The Court concludes that the first argument is dispositive
9 and agrees that dismissal with leave to amend on those grounds is warranted.

10 The amended complaint alleges that as a manufacturer of APLR equipment “and host of
11 the [APLR] data, Vigilant has a duty to ensure the accuracy of the information within its ALPR
12 system.” (Dkt. No. 38 at ¶ 61.) As previously discussed, Plaintiffs allege that in the alternative to
13 SJPD or Getaround’s alleged negligence, SJPD reported that the rental car “was actually not stolen
14 or had been recovered in a manner that notified Vigilant that the car should not be on its stolen
15 vehicle list.” (*Id.* at ¶ 62.) Plaintiffs further allege that Vigilant “failed to update its list of stolen
16 vehicles” despite SJPD’s report, and the failure to do so constitutes a breach of Vigilant’s “duty to
17 maintain accurate records of stolen vehicles.” (*Id.* at ¶¶ 63, 93.)

18 Even assuming arguendo that Vigilant did have a duty to maintain its own accurate records
19 of stolen vehicles, Plaintiffs’ allegations regarding breach of that duty are not plausible. Although
20 Plaintiffs’ alternative allegations regarding SJPD’s receipt of information regarding the rental
21 car’s recovery are permissible at this stage of litigation, *see PAE*, 514 F.3d at 859, Plaintiffs must
22 still provide more than “naked assertion[s] devoid of further factual enhancement,” *see Iqbal*, 556
23 U.S. at 678 (internal quotation marks and citation omitted). Plaintiffs’ allegation that SJPD
24 reported that the rental car “was actually not stolen or had been recovered *in a manner that*
25 *notified Vigilant* that the car should not be on its stolen vehicle list” is conclusory and does not
26 further explain the “manner” of any such notification such that the allegation is plausible. In the
27 absence of any factual allegations regarding Vigilant’s receipt of information regarding the rental
28 car’s non-stolen status, the Court cannot “draw the reasonable inference that the defendant is liable

1 for the misconduct alleged.” *Iqbal*, 556 U.S. at 663.

2 Further, Plaintiffs’ allegations do not give rise to a reasonable inference that Vigilant had
 3 control over the stolen vehicle list such that it could remove a vehicle from the list. Plaintiffs
 4 allege that Vigilant “hosts” the stolen vehicle data used in its APLR system. (*See* Dkt. No. 38 at ¶
 5 61.) Absent further factual allegations, merely hosting such data does not suggest that Vigilant
 6 creates or otherwise controls the content of the stolen vehicle list. The CDOJ and NCIC websites
 7 suggest that a private entity like Vigilant would not have such control.¹³ While Plaintiffs may
 8 allege otherwise, they must allege facts that suggest such control is plausible.

9 Accordingly, the Court GRANTS Vigilant’s motion to dismiss with leave to amend.

10 CONCLUSION

11 For the reasons set forth above, the Court:

- 12 1. GRANTS Getaround’s motion to compel arbitration and STAYS the action as
 13 to Getaround pending completion of arbitration;
- 14 2. GRANTS Contra Costa Defendants’ motion to dismiss the state law tort claims
 15 against the County to the extent those claims are premised on direct and not
 16 vicarious liability;
- 17 3. DENIES Contra Costa Defendants’ motion to dismiss in all other respects;
- 18 4. GRANTS San Jose’s motion to dismiss; and
- 19 5. GRANTS Vigilant’s motion to dismiss

20 Plaintiff is granted to leave to amend and shall file an amended complaint within 30 days
 21 of this Order. A Case Management Conference is scheduled for November 14, 2019 at 1:30 p.m.

22
 23 ¹³ *See* <https://www.fbi.gov/services/cjis/ncic> (“The FBI provides a host computer and
 24 telecommunication lines to a single point of contact in each . . . state,” and “[t]hose jurisdictions,
 25 in turn, operate their own computer systems, providing access to nearly all local criminal justice
 26 agencies and authorized non-criminal justice agencies nationwide. The entry, modification, and
 27 removal of records are the responsibility of the [law enforcement] agency that entered them.”);
 28 *Policies, Practices and Procedures (and Statutes)*, California Dep’t of Justice 44, 48 (2018),
https://oag.ca.gov/sites/oag.ca.gov/files/clcts-ppp-030818_0.pdf (noting that the CDOJ “maintains
 and operates the [California Law Enforcement Telecommunications System] and the criminal
 justice databases,” including “the Stolen Vehicle System,” defined as the CDOJ database
 “containing information regarding lost, stolen, stored or impounded vehicles, vehicle license
 plates or vehicle parts”).

1 in Courtroom F, 450 Golden Gate Ave., San Francisco. A Joint Case Management Conference
2 Statement is due November 7, 2019.

3 This Order disposes of Docket Nos. 17, 22, 43, 45, and 46.

4 **IT IS SO ORDERED.**

5 Dated: September 20, 2019

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8 JACQUELINE SCOTT CORLEY
9 United States Magistrate Judge
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United States District Court
Northern District of California